

CITY OF VANCOUVERREGULAR COUNCIL MEETING

A regular meeting of the Council of the City of Vancouver was held on Tuesday, November 27, 1979, in the Council Chamber commencing at approximately 2.00 p.m.

PRESENT:

Alderman Bellamy (Deputy Mayor)  
Aldermen Boyce, Ford, Gerard, Harcourt,  
Kennedy, Little, Marzari,  
and Rankin

ABSENT:

Mayor Volrich ( on Civic Business)  
\* Alderman Puil

CLERK TO THE COUNCIL:

R. Henry

PRAYER

The proceedings in the Council Chamber were opened with prayer offered by the Civic Chaplain, Reverend J. A. McArdle of the Church of the Immaculate Conception, Vancouver.

"IN CAMERA" MEETING

The Council was advised there were matters to be considered "In Camera" later this day.

ADOPTION OF MINUTES

MOVED by Ald. Harcourt,

SECONDED by Ald. Gerard,

THAT the Minutes of the following meetings be adopted:

Regular Council Meeting (Except "In Camera") - November 20, 1979

Special Council Meeting (Community Services

Contribution Program) - November 22, 1979

COMMITTEE OF THE WHOLE

MOVED by Ald. Gerard,

SECONDED by Ald. Kennedy,

THAT this Council resolve itself into Committee of the Whole,  
Deputy Mayor, Alderman Bellamy, in the Chair.

- CARRIED UNANIMOUSLY

\* On Civic Business.

UNFINISHED BUSINESS

1. Kimount Boys and Girls Club

Council on November 20, 1979 deferred consideration of a report from the Standing Committee on Community Services dated November 1, 1979 on the Kimount Boys and Girls Club. In the report the Committee recommended

- "A. THAT the Kimount Club building at 395 East 6th Avenue be retained for community use, upgraded to City by-law standards and continue to be operated by the Boys & Girls Clubs of Greater Vancouver.
- B. THAT the Boys & Girls Clubs of Greater Vancouver be granted a five year lease of the building from the City at a rent of \$1.00 a year, subject to the usual terms and conditions, and that the Director of Legal Services be instructed to draw up and execute a lease between the City and the Boys & Girls Clubs to this effect.
- C. THAT City Council approve in principle an additional grant, over and above the 1979 grant to the Boys and Girls Clubs, of \$18,000 a year for five years to cover the salary of the Kimount Club Program Director.
- D. THAT City Council approve an expenditure of \$45,000 to enable the Boys & Girls Clubs of Greater Vancouver to undertake the improvements proposed in this report for the Kimount Boys & Girls Club at 395 East 6th Avenue with the source of funds being the 1979 Supplementary Capital City account from which the Boys and Girls Clubs will draw funds as work is undertaken upon certification of the Director of Civic Buildings.
- E. THAT City Council approve an amount of \$50,510.00 to replace the interim funding of the Kivan Club which was previously anticipated to come from the sale of the Kimount site with the source of funds being the 1979 Supplementary Capital Budget."

Also before Council was a report of the City Manager dated November 13, 1979 in which the Supervisor of Properties reported on sale of Lot C, West of Kimount Boys and Girls Club - 300 Block East 6th Avenue. This report was in response to a request from the Standing Committee on Community Services. In the report the City Manager recommended that the Supervisor of Properties be authorized to advertise Lot C, Block 27, D.L. 200A for sale on the open market with the proceeds being credited to the Property Endowment Fund for purchase of more strategic lots.

MOVED by Ald. Rankin,  
 THAT the recommendations of the Standing Committee on Community Services as quoted above, be approved.

FURTHER THAT the recommendation of the City Manager contained in his report dated November 13, 1979, be approved.

- CARRIED UNANIMOUSLY  
 AND BY THE  
 REQUIRED MAJORITY

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UNFINISHED BUSINESS (Cont'd.)

2. Timmy's Christmas Telethon for Crippled Children Application for a Grant to Cover Rent of Queen Elizabeth Theatre

Council on November 20, 1979 deferred consideration of a City Manager's report dated November 16, 1979 on a request for a grant to cover the cost of renting the Queen Elizabeth Theatre for Timmy's Christmas Telethon for Crippled Children. The City Manager's report submitted this matter for consideration.

MOVED by Ald. Harcourt,

THAT Council approve a 'one time only' grant to Timmy's Christmas Telethon for Crippled Children in the amount of \$9,450.00 to cover the cost of rental of the Queen Elizabeth Theatre for November 30 to December 2, 1979.

FURTHER THAT the Director of Social Planning report on future grant guidelines for this and other similar telethons.

- CARRIED UNANIMOUSLY  
AND BY THE  
REQUIRED MAJORITY

3. Request of Vancouver Neurological Centre for a Grant Relating to Building Alterations at 3812 Osler Street

Council on November 20, 1979 deferred consideration of a report of the Standing Committee on Finance and Administration dated November 1, 1979 on a grant request from the Vancouver Neurological Centre. In the report the Committee recommended that Council approve a grant of \$1785.00 to the Vancouver Neurological Centre to cover expenses incurred in meeting City By-law requirements relative to its building at 3812 Osler Street.

MOVED by Ald. Kennedy,

THAT the recommendation, as contained in the report of the Standing Committee on Finance and Administration dated November 1, 1979, be approved.

- CARRIED UNANIMOUSLY  
AND BY THE  
REQUIRED MAJORITY

4. 75th and Angus Drive Lands

Council noted a letter from the City Clerk in which he advised that insufficient members would be present to debate the contents of a Manager's report dated November 19, 1979. The City Clerk informed that the matter will again be before Council on December 4, 1979.

MOVED by Ald. Harcourt,

THAT the matter be deferred to the December 4, 1979 meeting of Council.

- CARRIED UNANIMOUSLY

COMMUNICATIONS AND PETITIONS1. "Heritage Day"

Council noted a letter from the Heritage Advisory Committee dated November 22, 1979 containing the following resolution:

"THAT City Council be advised the Heritage Advisory Committee does not support the request of the City of North York for endorsation of Heritage Day as a national holiday. However, the Committee endorses the concept of an annual observance of Heritage Week, being the third week in February, and urges City Council request the Provincial Government to institute measures to recognize Heritage Week and encourage appropriate programs and events, particularly in the school system."

MOVED by Ald. Ford,

THAT the resolution of the Heritage Advisory Committee be adopted and Council request the Provincial Government to institute measures to recognize Heritage Week and encourage appropriate programs and events, particularly in the school system.

- CARRIED UNANIMOUSLY

2. Regulation of Shopping Hours

In a letter dated November 16, 1979 the owner of the Mall Book Bazaar apologized for contravening the City's Store Closing By-law. In addition, the owner requested an opportunity to address Council to seek permission to remain open on January 1, Good Friday, Thanksgiving Day and Remembrance Day.

MOVED by Ald. Rankin,

THAT the delegation request from the owner of the Mall Book Bazaar be approved.

- CARRIED UNANIMOUSLY

3. Long Term Disability Program

Council noted a letter dated November 27, 1979 from the Chairman of the Special Council Committee on the Disabled. The Committee recommended

"THAT in any fringe benefit plans being proposed for the City, the City as an equal opportunities employer engaged in recruiting handicapped persons, actively look for agencies that will include in their plans, the disabled who are presently employed and also persons who may be affected in the future.

FURTHER THAT presently employed disabled persons be covered by the Long Term Disability Plan, and that such a Long Term Disability Plan not be an impediment to future employment of disabled persons."

Cont'd.

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COMMUNICATIONS AND PETITIONS (Cont'd)

Long Term Disability Program (cont'd)

MOVED by Ald. Little,

THAT the recommendations, as contained in the letter from the Special Council Committee on the Disabled, be referred to the Director of Finance for a report to the Finance and Administration Committee.

-LOST

(Aldermen Bellamy, Boyce, Ford, Harcourt, Kennedy, Marzari and Rankin opposed.)

MOVED by Ald. Ford,

THAT the recommendations of the Special Council Committee on the Disabled, as contained in its letter dated November 27, 1979 and noted above, be approved.

- CARRIED

(Alderman Little opposed.)

4. Cutbacks: G.V.R.D. Housing for Handicapped Program

Council noted a further letter dated November 27, 1979 from the Special Council Committee on the Disabled. The Committee recommended

"THAT Council express concern to the G.V.R.D. Board of Directors that there are several programs that could be undertaken by the Housing for Handicapped Committee and that there should be no financial cutbacks with respect to the housing development positions of the Housing for Handicapped Program."

MOVED by Ald. Ford,

THAT the recommendation contained in this letter be approved.

- CARRIED UNANIMOUSLY

CITY MANAGER'S REPORTS

A. MANAGER'S GENERAL REPORT  
NOVEMBER 23, 1979

Works & Utility Matters  
(November 23, 1979)

The Council considered this report which contains four clauses identified as follows:

- Cl. 1: Funding Requirements for Closure of Pender/Keefer Diversion
- Cl. 2: Tender 58-79-9: Supply and Delivery of Mineral Aggregates
- Cl. 3: Tender No. 29-79-30: Street Lighting Luminaires
- Cl. 4: Disposal of Illegal Advertising Signs

Clauses 1 - 4 inclusive

MOVED by Ald. Gerard,  
THAT the recommendations of the City Manager, as contained in clauses 1, 2, 3 and 4 of this report, be approved.

- CARRIED UNANIMOUSLY

Building & Planning Matters  
(November 23, 1979)

The Council considered this report which contains five clauses identified as follows:

- Cl. 1: Proposed Rezoning - 2910 East 22nd Avenue
- Cl. 2: Grandview-Woodland N.I.P. - McSpadden Park Redevelopment
- Cl. 3: Mt. Pleasant N.I.P. Appropriation of Funds: Improvements to Dickens School and Mt. Pleasant Neighbourhood House
- Cl. 4: Vancouver Art Gallery - Provincial Court Complex
- Cl. 5: Alterations to B.C. Permanent Loan Building - 330 West Pender Street - D.P.A. No. 85435

Clauses 1 - 3 inclusive

MOVED by Ald. Boyce,  
THAT the recommendations of the City Manager, as contained in clauses 1, 2 and 3 of this report, be approved.

- CARRIED UNANIMOUSLY

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CITY MANAGER'S REPORTS (Cont'd)

Building & Planning Matters  
(November 23, 1979) (cont'd)

Vancouver Art Gallery -  
Provincial Court Complex  
(Clause 4)

When considering this item Council noted a letter from Mrs. Daisy McColl requesting an opportunity to address Council on the proposed move of the Vancouver Art Gallery to the Provincial Court House.

MOVED by Ald. Rankin,  
THAT the delegation request from Mrs. McColl be approved.

(Ald. Boyce opposed.)

- CARRIED

During consideration of this item a representative of Arthur Erickson Architects addressed Council and reviewed the proposed plans for renovation of the Court House into an Art Gallery including one entrance only on the south side. The Director of the Vancouver Art Gallery also addressed Council and explained the reason why the Gallery would prefer only one entrance into the building.

The Director of Civic Buildings stated the Director of Planning had contacted him and expressed concern that the entrance to the Court House on Georgia Street may not be retained.

MOVED by Ald. Little,  
THAT the report of the City Manager be received.

FURTHER THAT, prior to any decision being reached on the entrance to the proposed Art Gallery, the staff report to Council with recommendations.

- CARRIED UNANIMOUSLY

Alterations to B.C. Permanent  
Loan Building - 330 West Pender  
Street - D.P.A. No. 85435  
(Clause 5)

MOVED by Ald. Harcourt,  
THAT the recommendation of the City Manager, as contained in clause 5 of this report, be approved.

- CARRIED UNANIMOUSLY

Finance Matters  
(November 23, 1979)

The Council considered this report which contains eight clauses identified as follows:

- Cl. 1: ICMA European Task Force (May 15 to June 2)
- Cl. 2: Renewal of Fiscal Agency for City  
Debenture Issues
- Cl. 3: Downtown Parking Corporation - Approval of  
Financial Expenditures
- Cl. 4: New Vancouver Indian Centre
- Cl. 5: Renovations to East Health Unit -  
2610 Victoria Drive
- Cl. 6: Business Licence Fees for 1980
- Cl. 7: Insurance on Jericho Park Buildings
- Cl. 8: Boundary Road Land Agreement with Burnaby

Cont'd.....

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CITY MANAGER'S REPORTS (Cont'd)

Finance Matters  
(November 23, 1979) (Cont'd)

Clauses 1,2,5,7 and 8

MOVED by Ald. Harcourt,

THAT clauses 1 and 7 be received for information and the recommendations of the City Manager, as contained in clauses 2, 5 and 8 of this report, be approved.

- CARRIED UNANIMOUSLY

Downtown Parking Corporation -  
Approval of Financial  
Expenditures  
(Clause 3)

During consideration of this clause the City Manager requested and received permission to withdraw Recommendation B.

MOVED by Ald. Harcourt,

THAT Council approve the D.P.C. expenditure of \$28,000 less trade-in for their new accounting and payroll mini-computer.

- CARRIED UNANIMOUSLY

New Vancouver Indian Centre  
(Clause 4)

MOVED by Ald. Harcourt,

THAT the recommendation of the City Manager, as contained in clause 4 of this report, be approved and Council express its appreciation to the Royal Canadian Legion Mount Pleasant Branch #177.

- CARRIED UNANIMOUSLY

Business Licence Fees for 1980  
(Clause 6)

MOVED by Ald. Ford,

THAT the recommendation of the City Manager contained in this clause be approved after amending recommendation A to read:

'That a licence category for caterers be created with the licence fee to be \$60 for 1980 and \$120 for 1981.'\*

- CARRIED UNANIMOUSLY

\* underlining denotes amendment



CITY MANAGER'S REPORTS (Cont'd)

Personnel Matters  
(November 23, 1979)

The Council considered this report which contains two clauses identified as follows:

- Cl. 1: "Decision Dynamics/80" Seminar
- Cl. 2: Christmas Day and Boxing Day

Clauses 1 and 2

MOVED by Ald. Little,

THAT the recommendations of the City Manager, as contained in clauses 1 and 2 of this report, be approved.

- CARRIED UNANIMOUSLY

Property Matters  
(November 23, 1979)

The Council considered this report which contains three clauses identified as follows:

- Cl. 1: Lease Renewal - Fraser Arms  
Parking Lot
- Cl. 2: Downtown East Side Health Clinic -  
400 East Cordova Street
- Cl. 3: Rent Review on Lease of Portion of  
Lane East of Arbutus Street, Between  
12th Avenue and 13th Avenue

Lease Renewal - Fraser  
Arms Parking Lot  
(Clause 1)

MOVED by Ald. Little,

THAT the lease renewal of the Fraser Arms Parking Lot for a 10-year period commencing January 1, 1980 for the sum of \$18,720 per annum plus taxes as if levied be approved, subject to a one year notice of cancellation.

- CARRIED UNANIMOUSLY

Clauses 2 and 3

MOVED by Ald. Harcourt,

THAT the recommendations of the City Manager, as contained in clauses 2 and 3 of this report, be approved.

- CARRIED UNANIMOUSLY

B. MANAGER'S REPORT  
(November 20, 1979)

Strata Title Conversion Application  
2665 Point Grey Road

MOVED by Ald. Harcourt,

THAT the recommendation of the City Manager, as contained in this report, be approved.

- CARRIED UNANIMOUSLY

CITY MANAGER'S REPORTS (Cont'd)

C. MANAGER'S REPORT  
(November 19, 1979)

Champlain Heights Community  
Services Centre

When considering this item Council noted a letter from the Park Board dated November 26, 1979, requesting Council to award a contract to Teck Construction Ltd. in the amount of \$1,608,000 for the construction of the Champlain Heights Community Centre.

MOVED by Ald. Harcourt,  
THAT the recommendation of the City Manager contained in this report be approved.

FURTHER THAT the letter from the Park Board dated November 26, 1979, be received.

- CARRIED UNANIMOUSLY

MOVED by Ald. Kennedy,  
THAT the Director of Civic Buildings report on the allocation of civic work to architects.

- CARRIED UNANIMOUSLY

STANDING COMMITTEE AND OTHER REPORTS

I. Part Report of the Standing  
Committee on Transportation  
(November 22, 1979)

The Council considered this report which contains two clauses identified as follows:

- Cl. 1: Taxi Fare Increase
- Cl. 2: Taylor/Pender Connector  
Chinese Cultural Centre Project

Taxi Fare Increase  
(Clause 1)

MOVED by Ald. Kennedy,  
THAT the recommendations of the Committee, as contained in clause 1 of this report, be approved.

- CARRIED

(Ald. Ford and Marzari opposed)

MOVED by Ald. Gerard,  
THAT the Director of Legal Services review the Vehicles for Hire By-law and relevant regulations and report on provisions contained therein re possible action against companies or individuals guilty of refusing service to either handicapped persons or persons wishing to travel short distances.

- CARRIED UNANIMOUSLY

cont'd.....

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STANDING COMMITTEE AND OTHER REPORTS (Cont'd)

Part Report of the Standing  
Committee on Transportation  
(November 22, 1979) (cont'd)

Taylor/Pender Connector  
Chinese Cultural Centre  
Project  
(Clause 2)

When considering this clause Council noted a letter dated November 27, 1979 from the Amalgamated Transit Union requesting that this item be deferred to permit the Union an opportunity to study the proposed transit changes and address Council on same.

MOVED by Ald. Rankin,

THAT the recommendation A of the Committee, as contained in this clause, be approved.

FURTHER THAT the remaining recommendations of the Committee, as contained in this clause, be referred to the November 29, 1979 meeting of the Transportation Committee and the Amalgamated Transit Union be invited to address the Committee at that time. In addition, prior to implementation of any transit changes in future, the Amalgamated Transit Union be invited to comment on them.

- CARRIED UNANIMOUSLY

II. Special Committee Report -  
Council Task Force  
on Refugees  
(November 21, 1979)

MOVED by Ald. Gerard,

THAT the recommendations of the Committee, as contained in this report, be approved.

- CARRIED UNANIMOUSLY  
AND BY THE  
REQUIRED MAJORITY

G.V.R.D. Matters

The Deputy Mayor advised that the Mayor will be reporting to the next meeting of Council on appointments to the G.V.R.D. for 1980.

Ald. Ford advised that the G.V.R.D. would be discussing at its meeting of November 28, 1979 open pit mining on Gambier Island, as well as a possible port at Britannia and requested Council members on the G.V.R.D. Board to maintain a watching brief because of possible pollution of Howe Sound.

\* \* \* \* \*

Council recessed at 3:55 p.m. for an "In Camera"  
Meeting in the Mayor's Office.

\* \* \* \* \*

Following an "In Camera" Meeting, Council reconvened in the Council Chamber at 4.30 p.m.

#### DELEGATIONS

1. Hildon Hotel, 50 West Cordova Street  
Non-Compliance with City Closure Order

City Council on November 20, 1979, when dealing with a clause from the Community Services Committee report of November 8, 1979, noted a letter from Mr. T. G. Pearce, acting for the Hildon Hotel, who requested the matter be deferred pending a full and complete inspection of the premises.

The Council deferred the matter to this meeting for a report from the Director of Permits and Licenses and agreed to hear a delegation at that time.

Therefore, before Council was the report of the Standing Committee on Community Services dated November 8, 1979 submitting for consideration a recommendation that Council request the Liquor Control and Licensing Branch to suspend the liquor license of the Hildon Hotel beer parlour. Also before Council for information was a City Manager's report dated November 22, 1979 in which the Director of Permits and Licenses reported on the results of inspections carried out by his staff on Tuesday, November 20, 1979.

Mr. T. G. Pearce, Solicitor for the Hildon Hotel, addressed Council and explained that his client had advised him that the work necessary to bring the Hildon Hotel into compliance with the City By-laws was well in hand. He further stated that since Council considered this matter in July of this year Mr. Morris has done considerable work to upgrade the premises.

Mr. Pearce requested that Council issue a temporary 30 day permit to allow the hotel to remain open and not be in contravention of the Closure Order presently in force.

The Director of Permits and Licenses concurred that the Hildon Hotel is presently operating without a Lodging House Operators' Permit. However, the Medical Health Officer is not prepared to re-issue this permit until the hotel has been upgraded in compliance with the By-law. He also stated that a number of his inspectors had made an appointment with Mr. Morris to inspect the hotel last Tuesday but were unable to do so because Mr. Morris did not keep this appointment.

MOVED by Ald. Rankin,

THAT Council request the Liquor Control and Licensing Branch to suspend the liquor license of the Hildon Hotel beer parlour.

- CARRIED

(Aldermen Little and Kennedy opposed.)

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Ald. Harcourt,  
 THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt,  
 SECONDED by Ald. Kennedy,  
 THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

BY-LAWS

1. A BY-LAW TO AMEND BY-LAW  
 NO. 3575 BEING THE ZONING  
 AND DEVELOPMENT BY-LAW  
 (Grandview-Woodland Area  
 Plan, Part I)

MOVED by Ald. Harcourt,  
 SECONDED by Ald. Ford,  
 THAT this By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendment.

There being no amendments, it was

MOVED by Ald. Harcourt,  
 SECONDED by Ald. Ford,  
 THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

(Aldermen Bellamy, Boyce and Kennedy excused from voting.)

2. A BY-LAW TO AMEND BY-LAW  
 NO. 4299 BEING THE VEHICLES  
 FOR HIRE BY-LAW

MOVED by Ald. Kennedy,  
 SECONDED by Ald. Harcourt,  
 THAT this By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendment.

There being no amendments, it was

MOVED by Ald. Kennedy,  
 SECONDED by Ald. Harcourt,  
 THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

MOTIONS

- A. Allocation of Land for  
Lane Purposes  
(South 2 feet of Lot 7, Block 200,  
District Lot 526, Plan 1058)

MOVED by Ald. Harcourt,  
SECONDED by Ald. Ford,

THAT WHEREAS the registered owner has conveyed to the City of Vancouver for lane purposes land in the City of Vancouver, Province of British Columbia, more particularly known and described as follows:

South 2 feet of Lot 7,  
Block 200,  
District Lot 526,  
Plan 1058

AND WHEREAS it is deemed expedient and in the public interest to accept and allocate the said lands for lane purposes;

BE IT THEREFORE RESOLVED that the above described lands so conveyed be, and the same are hereby accepted and allocated for lane purposes and declared to form and to constitute portion of a lane.

- CARRIED UNANIMOUSLY

- B. Allocation of Land for  
Lane Purposes  
(South 10 feet of Lot 7, Block 301,  
District Lot 526, Plan 1058)

MOVED by Ald. Harcourt,  
SECONDED by Ald. Ford,

THAT WHEREAS the registered owner has conveyed to the City of Vancouver for lane purposes land in the City of Vancouver, Province of British Columbia, more particularly known and described as follows:

South 10 feet of Lot 7,  
Block 301,  
District Lot 526,  
Plan 1058

AND WHEREAS it is deemed expedient and in the public interest to accept and allocate the said lands for lane purposes;

BE IT THEREFORE RESOLVED that the above described lands so conveyed be, and the same are hereby accepted and allocated for lane purposes and declared to form and to constitute portion of a lane.

- CARRIED UNANIMOUSLY

MOTIONS (Cont'd.)1. Enactment of 'Freedom  
of Information' By-law

MOVED by Ald. Ford,

SECONDED by Ald. Harcourt,

THAT WHEREAS Section 168 of the Vancouver Charter provides for the people's right of access to city records and documents;

AND WHEREAS exceptions have been made in the past without proper explanation;

AND WHEREAS this creates distrust of public servants and politicians, alike;

AND WHEREAS the democratic process depends on an informed electorate;

AND WHEREAS the Union of B.C. Municipalities is on record as favouring freedom of information legislation for all levels of government;

THEREFORE BE IT RESOLVED THAT Vancouver City Council enact a Freedom of Information By-law stating reasonable times when all records and documents are to be available, excepting only those dealing with personnel matters, current property transactions and current litigation.

- CARRIED

(Aldermen Bellamy, Gerard, Kennedy and Little opposed.)

2. Voting - Rezoning Matters

MOVED by Ald. Boyce,

SECONDED by Ald. Rankin,

THAT WHEREAS eight votes of Council are required for approval on any civic grants regardless of how small the amount;

AND WHEREAS in contrast only a simple majority is required to pass a rezoning;

AND WHEREAS such rezonings do have much greater financial implications than the majority of any said grants;

AND WHEREAS a recent major rezoning was approved with only seven of the eleven members of Council in attendance, and then by the majority of only one vote;

THEREFORE BE IT RESOLVED THAT this obvious imbalance be corrected by imposing an appropriate standard of voting principle to be decided after consultation of staff and members of Council as soon as possible.

- Referred -

MOVED by Ald. Boyce,

SECONDED by Ald. Rankin,

THAT the principle involved in the above motion be referred to the Director of Legal Services for a report.

- CARRIED

(Ald. Gerard and Kennedy opposed)

NOTICE OF MOTION

The following Notice of Motion was submitted by Ald. Kennedy and recognized by the Chair:

1. Re-routing of Transportation  
of Dangerous Chemicals

MOVED by Ald. Kennedy,  
SECONDED by Ald.

THAT WHEREAS the chemical spills and fires at Mississauga were warnings to all Canadians that new measures are now required to protect urban areas;

AND WHEREAS the Central Waterfront of Vancouver was recently rezoned "urban" under the Official Regional Plan, and has been identified as the most vulnerable area in Canada in respect of this type of hazard;

AND WHEREAS a Convention Centre has been proposed within the subject area, bringing people and traffic to attend it;

AND WHEREAS alternative routing exists, leading to other ship-shore locations such as Tilbury Island, Port Mann, Roberts Bank, etc.;

AND WHEREAS the Rail Relocation Act might be invoked to effect such relocation;

THEREFORE BE IT RESOLVED THAT the Standing Committee on Transportation be asked to strike a special Sub-Committee to study:

- (a) re-routing of transportation of dangerous chemicals, and
- (b) the extent to which trackage can be removed from the Central Waterfront.

-(Notice)

The following Notice of Motion was submitted by Ald. Rankin and recognized by the Chair:

2. Amendment of Section 73A  
of the Vancouver Charter

MOVED by Ald. Rankin,  
SECONDED by Ald.

THAT WHEREAS the Vancouver City Charter allows a person who claims to be a qualified elector the right of swearing or affirming an affidavit that qualifies them to have a vote in a civic election but requires that his or her name appear on the list of electors in the current or previous list;

AND WHEREAS the Municipal Act does not have this particular requirement;

THEREFORE BE IT RESOLVED THAT an application be made to the Provincial Government to delete Section 73A of the Vancouver Charter and insert in lieu thereof legislation similar to the pertinent section in the Municipal Act, i.e. -

a person whose name does not appear on the last certified list of electors of the municipality is entitled to vote if

- (a) he files with the Returning Officer an application for registration in the form prescribed, and
- (b) he is otherwise qualified to have his name entered upon the list of electors.

-(Notice)



ENQUIRIES AND OTHER MATTERS

Ald. Ford

West End High-rise  
Developments

referred to a recent development proposal for a site at Pacific and Thurlow and the current debate on the merits of high-rise versus low-rise developments in the West End and requested a report to the Planning and Development Committee.

The Deputy Mayor so directed.

The Deputy Mayor

Premises at  
5 North Kootenay St.

referred to a memo that he had circulated to Council on premises at 5 North Kootenay Street. The owner of this property has renovated this house in contravention of the Zoning and Development By-law and the Board of Variance has refused his subsequent appeal for relaxation of the By-law.

MOVED by Ald. Rankin,

THAT consideration of this item be deferred, pending a report from the Director of Permits and Licenses.

FURTHER THAT the owner of the property be invited to address Council when the report is before it for consideration.

- CARRIED

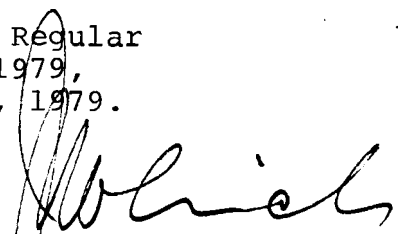
(Ald. Boyce opposed)

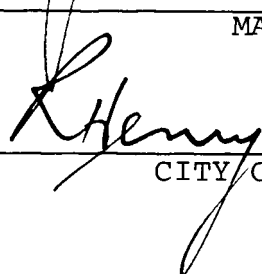
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The Council adjourned at approximately 5:50 p.m.

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The foregoing are Minutes of the Regular Council Meeting of November 27, 1979, adopted by Council on December 4, 1979.

  
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MAYOR

  
\_\_\_\_\_  
CITY CLERK

MANAGER'S REPORTDATE November 22, 1979

TO: VANCOUVER CITY COUNCIL

SUBJECT: 50 West Cordova Street - Hildon Hotel

CLASSIFICATION: INFORMATION

On November 19, 1979, City Council received a letter from the Solicitors for the operator of the above Hotel, and Council directed that inspections be carried out to provide a list of Lodging House By-law violations in the above Hotel.

The Director of Permits and Licenses reports as follows:

"This building has a long history of Lodging House By-law deficiencies, and on September 18, 1979, City Council directed that the Medical Health Officer take legal action to cause the building to be vacated since no valid and subsisting Operator's Permit had been, or could be issued to permit the continued operation of the Lodging House, as the premises did not comply with the provisions of the Lodging House By-law.

Inspections of the Hotel were carried out on Tuesday, November 20, 1979 by Inspectors from this Department. The results are as follows:

1. 74 rooms require new floor coverings.
2. 29 rooms require repairs and repainting of walls. (filling cracks, holes, etc.)
3. 25 rooms require repairs and repainting of ceilings. (filling cracks, holes, etc.)
4. 9 rooms require new traps to be installed in hand basins.
5. 2 rooms require new mattresses.
6. 2 rooms require repairs to the door jambs (badly smashed).
7. Hallway lighting on all 5 floors was found to be below an acceptable standard (now below 10 foot candles).
8. New floor coverings are required on the 1st and 2nd floor hallways (presently in bad repair).
9. Repair and repainting of all hallways is required. (filling cracks, holes, etc.)
10. The front and rear staircases leading to all floors require repair, repainting and general maintenance. (walls have holes, cracks, etc.)
11. The men's water closet on the 1st floor requires to be repaired and put back in service.

The Inspectors were unable to gain entry to 20 rooms of the building. The Manager of the Hotel, Mr. Morris, was not present at the beginning of the inspection but joined the Inspectors for the last half of the inspection tour.

Attached is an Appendix showing the room numbers where the above outlined repairs are required."

The City Manager submits the report of the Director of Permits and Licenses for Council's INFORMATION at the time it considers the report of the Community Services Committee dated November 8, 1979.

FOR COUNCIL ACTION SEE PAGE(S) 492

MANAGER'S REPORT, NOVEMBER 23, 1979 .....(WORKS: A1 - 1)

WORKS AND UTILITY MATTERS

RECOMMENDATION

1. Funding Requirements for Closure of Pender/Keefer Diversion

The City Engineer reports as follows:

"On April 24, 1979, Council approved the expenditure of \$75 000 from Urban Demonstration Funds for trolley work related to the future closure of the Pender/Keefer Diversion to accommodate the proposed Chinese Garden/Park. The approval of funds for that portion of the work was required at that time so that the trolley modifications could proceed in conjunction with similar work necessitated by the Pender Street Improvement Project. The report considered on April 24 noted that costs for signalization and street works related to the street closure and Garden/Park development would be reported at a later date when detailed information was available. The purpose of this report is to provide the detailed information on costs and seek approval of the necessary funds.

The modified street plan for the Chinatown area resulting from the closure of the Pender/Keefer Diversion involves the conversion of Pender and Keefer Streets between Main and Carrall and Columbia Street between Pender and Keefer from one-way operation to two-way. The implication of this change in terms of transit rearrangements has been reported separately to the Transportation Committee. In Order to make the transition, it is necessary to physically close the diversion at the Carrall/Pender and Columbia/Keefer intersections including construction of curbs, alter traffic signals on Pender, Keefer, Columbia and Carrall Streets and install new traffic control signs to accommodate new directional and curb usage arrangements. Other minor modifications such as relocation of street lighting fixtures and drainage improvements are also required. The estimated cost is \$60 000 for the necessary works for street closure only to accommodate the Garden Park and Cultural Centre.

The Director of Finance advises that actual costs will be recovered from the \$1.5 million provided by the Federal Government.

The City Engineer recommends that Council approve \$60 000 for works necessary to close the Pender/Keefer Diversion, with funds provided from the Federal Government Urban Demonstration Grant."

The City Manager RECOMMENDS that the foregoing recommendation of the City Engineer be approved.

2. Tender 58-79-9: Supply and Delivery of Mineral Aggregates

Tenders for the above were opened by the City Clerk on October 22, 1979 and referred to the City Engineer and Purchasing Agent for report.

Working copies of the tabulation are on file in the Purchasing Agent's Office.

The prices shown in this report and in the tabulation include all taxes and charges.

Funds for all purchases are provided in the Revenue and Capital Budgets.

The Purchasing Agent and City Engineer report as follows:

"Four tenders were received, and we are recommending the low bid in all cases except the following:

Item 2 - Chips

This item is cancelled as no material bid met specifications, and a substitute material can be used.

Continued . . .

Clause No. 2 ContinuedItem 5 - Crushed Rock

The low bid of \$37 320 was submitted by Jack Cewe Ltd. However, the material offered by the 2nd low bidder, Construction Aggregates (\$37 800) is 5% lighter by weight, offering a 5% volume/weight advantage over the material from Cewe. This more than offsets the 1.3% price per tonne differential between the two tenders and is, therefore, the best value for the City.

Item 13A - Crushed Tailings (Unquarried)

This item was listed as an alternative to Item 13 (the preferred material) in the event that Item 13 was not available.

Three firms submitted bids for Item 13A which were lower, on a per tonne basis, than the recommended low bid for Item 13, but the low bid for Item 13 had a volume/weight advantage which more than offset the price per tonne differential.

It should also be noted that the tender by Rivtow Straits, the low bidder for items 7 and 13, contained an escalator clause for transportation and unloading charges which would increase these charges by .25% for each 1% increase in diesel fuel costs.

Diesel price increases of approximately 19% and 31% for items 7 and 13 respectively, for the entire period of the contract would be required to change the order of bidding and, as we consider this extremely unlikely, we have recommended the award of these items to Rivtow Straits Ltd.

Provision is also made in the tender for the pickup of material by City trucks. The recommendations for the supply of this material are based on the lowest on-site costs after hauling costs have been considered, and for the purpose of having back-up supply sources, if required, during the contract period.

It is estimated that the picked up portion of materials will cost \$18 000. These costs have not been included in the award recommendations due to the uncertainty of specific job locations during the next 12 months.

The City Engineer and Purchasing Agent recommend acceptance of the following bids:

A. CONSTRUCTION AGGREGATES LTD.

Supply, Delivery and Unloading of mineral aggregates at Cambie Yards - items 1, 3, 4, 5, 9, 10, 11, 17 and 21 - Estimated Cost \$603 480.

Supply of an unspecified portion of mineral aggregates, items 9 and 17, to be picked up by City trucks.

B. RIVTOW STRAITS LIMITED

Supply, Delivery and Unloading of mineral aggregates at Cambie Yards - items 7 and 13 - Estimated Cost \$105 680.

C. JACK CEWE LIMITED

Supply of an unspecified portion of mineral aggregates - items 9, 12 and 17, to be picked up by City trucks.

D. LAFARGE CONCRETE LIMITED

Supply of an unspecified portion of mineral aggregates, items 9, 12 and 17, to be picked up by City trucks. "

The City Manager RECOMMENDS that the recommendation of the Purchasing Agent and City Engineer be approved, subject to a contract satisfactory to the Director of Legal Services.

Continued . . .

MANAGER'S REPORT, NOVEMBER 23, 1979 . . . . . (WORKS: A1 - 3)

### 3. Tender No. 29-79-30: Street Lighting Luminaires

The Purchasing Agent and City Engineer report as follows:

"Tenders for the above were opened by the City Clerk on September 4, 1979 and referred to the City Engineer and Purchasing Agent for report.

Working copies of the tabulation are on file in the Purchasing Agent's Office.

The Provincial Tax is in addition to all prices shown in this report and in the tabulation.

Funds for this purchase are available in the Revenue & Capital Budgets.

The specifications called for luminaires with lens and ballast options, to enable us to select the most efficient and/or cost effective combination of components.

Five tenders were received. G.T.E. Sylvania Ltd. submitted the lowest bid for all equivalent luminaires and optional components.

In the case of items 4 and 4A, G.T.E. Sylvania submitted the lowest bid meeting specifications, and they also offered an even lower cost alternative which did not meet specifications. The deviation from specifications is minor, however, and the cost difference justifies its acceptance.

We, therefore, recommend acceptance of the most efficient and/or cost effective combination of components from G.T.E. Sylvania Ltd. at a cost of \$168 060.50, plus Provincial Tax. "

The City Manager RECOMMENDS that the recommendation of the Purchasing Agent and the City Engineer be approved, subject to a contract satisfactory to the Director of Legal Services.

### 4. Disposal of Illegal Advertising Signs

The City Purchasing Agent reports as follows:

"The Engineering Department has an enforcement program whereby they impound advertising signs which are illegally displayed on City sidewalks and boulevards.

The material used in many of the signs has some salvage value. The City Engineer considers, however, that they should not be offered for sale by auction because the owners may reclaim their signs upon payment of a \$25.00 fee but, if auctioned, they would have the opportunity to retrieve their signs for a cost substantially less than the \$25.00 fine.

The City Engineer considers, and the City Purchasing Agent agrees, that the most cost-effective method of disposal is to donate the material to the Opportunity Rehabilitation Workshop (ORW) because ORW has agreed to pick up the signs, and that will eliminate our labour costs incurred in their disposal. ORW is a non-profit organization which uses donated salvage in their training program for the vocationally handicapped.

Donations require City Council approval. I, therefore, recommend

- A. Approval to donate the 50 advertising signs currently in storage to the Opportunity Rehabilitation Workshop.
- B. Authorization for the City Engineer to turn over additional signs, as they become available in the future, to the Opportunity Rehabilitation Workshop. "

The City Manager RECOMMENDS that the recommendations of the City Purchasing Agent be approved.

## BUILDING AND PLANNING MATTERS

RECOMMENDATION1. Proposed Rezoning - 2910 East 22nd Avenue

The Director of Planning reports as follows:

"An application has been received from Mr. A. Ingre, on behalf of the Three Links Care Society, requesting an amendment to the Zoning and Development By-law No. 3575, whereby the two lots located on the southeast corner of East 22nd Avenue and Renfrew Street (Lot A and Lot 4, both of Section 48, Northwest one-quarter, Townsite of Hastings Suburban Lands, Plans 16142 and 7436) would be rezoned from CD-1 Comprehensive Development District and C-1 Commercial District, respectively, to CD-1 Comprehensive Development District for the stated purposes of:

'Erecting an intermediate care facility of 76 bed-units for seniors, handicapped, and persons admitted under the Long-Term Care Act of the Province of British Columbia.'

The present CD-1 By-law permits 'senior citizen housing' only.

SITE DESCRIPTION

The site and existing zoning are outlined on the attached Appendix A plan. The irregularly-shaped site is located at the southeast corner of the intersection of 22nd Avenue, Renfrew Street and the Boyd Diversion. The site slopes from south to north producing a change in elevation of approximately 3 m (10 feet) from the rear of the site to East 22nd Avenue.

The site consists of the corner lot (Lot A of Section 48, NW¼, THSL, Plan 16142) which is presently zoned CD-1 Comprehensive Development District under By-law No. 4789 and the adjacent easterly lot (Lot 4 of Section 48, NW¼, Townsite of Hastings Suburban Lands, Plan 7346) which is presently zoned C-1 Commercial District.

To the east, adjacent to the site, are four lots fronting onto East 22nd Avenue which are zoned C-1 Commercial District and developed with small stores and offices. Three of the buildings are two storeys in height, the second storeys being developed with dwelling units.

North of the site, across East 22nd Avenue, is Renfrew Park which contains the Renfrew Community Centre. To the west, the site on the southwest corner of Renfrew Street and East 22nd Avenue is zoned C-1 Commercial District, City-owned and is vacant. Six lots on Renfrew Street between East 21st and East 22nd Avenues are zoned C-1 Commercial District and developed with a gasoline service station (in operation), a small office and three one-family dwellings.

The properties to the south are extensively developed with single-family dwellings and are zoned accordingly.

BACKGROUND

The CD-1 portion of the site was originally zoned C-1 Commercial District along with other properties on the south side of East 22nd Avenue and west side of Renfrew Street.

Clause 1 continued

Approval was received for the rezoning of the corner lot to CD-1 Comprehensive Development District at a Public Hearing held in November, 1973. This rezoning permitted the use of the site for senior citizens' housing.

Development of the proposed senior citizens' housing project was not undertaken subsequent to rezoning approval as financing was not available.

The applicant for the present rezoning initially pursued a proposal to develop a 50-unit Senior Citizen Care Facility on City-owned property on the southwest corner of Renfrew Street and East 22nd Avenue. Investigation by the funding authority (CMHC) determined that the City-owned site and a privately-owned site on the southeast corner of Renfrew Street and 22nd Avenue (Lot A only) were unsuitable for this form of development due to high average levels of traffic noise. The applicant subsequently purchased an adjoining C-1 Commercial District property (Lot 4) to the east of the privately-owned site on the southeast corner to overcome CMHC's concerns.

PROPOSED DEVELOPMENT

The applicant has submitted a set of drawings in conjunction with this application, which were stamped "Received, City Planning Department, June 15, 1979." The plans indicate the construction of a 76 bed-unit intermediate care facility, consisting of three storeys and a cellar which provides 14 underground parking spaces. The facility would include ancillary office space, meeting rooms and chapel, lounges, dining area and physiotherapy rooms. The development maintains a floor space ratio of 1.24 and a height of 9.702 m (31.83 feet).

CITY ENGINEER

The City Engineer has no objection to the proposed rezoning provided that off-street parking and loading complies with Section 12 of the Zoning and Development By-law as qualified by the Director of Planning, and that the related Engineering Department standards and easement area requirements be met to the satisfaction of the City Engineer at the Development Permit stage.

URBAN DESIGN PANEL

The Urban Design Panel considered the application on July 19th, 1979 and reported as follows:

"That great care be taken to retain as many of the existing trees as possible. At the D.P.A. stage, the Panel would like to see a tree survey indicating how many trees will be saved.

Recommendation: That this design be approved."

ANALYSIS

The Vancouver Health Department advises that there is a shortage of Intermediate Care beds in the City of Vancouver and a shortage of potential sites. The proposed site has several positive features which make it suitable for such use. The proximity of conveniences, such as Renfrew Park, the related community centre and the adjacent commercial stores improve the "livability" of the project. At the same time, the Intermediate Care facility may directly or indirectly enhance the viability and appearance of these commercial enterprises to the east along 22nd Avenue. The existing road network provides adequate vehicular access to the site and bus transportation is available along Renfrew Street.

Clause 1 continued

By enlarging the site through acquisition of the easterly adjoining commercially-zoned property and the subsequent relocation of the proposed building to the east, negative impacts caused by traffic noise should be reduced. The Planning Department notes that a suitable landscaping scheme will need to be submitted at the development permit stage to ensure proper noise reduction and the retention of as much existing natural vegetation as is possible.

The proposed development is well oriented to East 22nd Avenue and presents an articulated façade to Renfrew Street. The building is partially stepped back in conjunction with the natural slope from the lane to East 22nd Avenue.

While the Director of Planning believes that the proposal has sufficient merit to warrant its referral to a Public Hearing, the following items should be noted:

i) Floor Space Ratio

The proposal indicates a floor space ratio (f.s.r.) of 1.24 (including the cellar) or 1.17 (excluding the cellar). This exceeds the density of 1.0 which the Planning Dept. has felt to be a generally acceptable level. The stated need for this density is tied to the financing provided by Canada Mortgage and Housing who provide a certain amount of money to be allocated for land component costs based on the number of beds provided (as explained in a letter from J.L. Walter, Chairman of the Facilities Planning Committee of the Vancouver Health Department dated September 14, 1979, attached as Appendix B).

While possibly establishing a precedent for future applications of a similar nature, the proposed f.s.r. of 1.24 may be appropriate, as the site is sufficiently isolated from the adjoining residential community and well located in terms of community services. This will not be the case in many other residential environments.

The Director of Planning notes that approval of this relatively high density may inevitably result in future applications involving inflexible financial constraints established by senior levels of government which do not provide for an adequate and compatible form of development, either for potential occupants or adjacent residents.

ii) Height

The proposed development is three storeys plus underground parking for a total height of 9.702 m (31.83 feet). In relating this to the adjoining properties, it is possible to develop to a height of 9.144 m (30 feet) in a C-1 zone and to a maximum of 10.668 m (35 feet) in adjacent RS-1 zones. The proposed height is therefore compatible with potentials on adjacent lands.

iii) Off-Street Parking

The applicant has provided 14 underground parking spaces and eight surface parking spaces (three adjacent to 22nd Avenue and five along the lane). Section 12 of the Zoning and Development By-law presents a discrepancy between the parking requirements for two specific categories of uses:

- (1) Personal Care Homes, Extended Care Homes or Group Care Facilities with lodgings require one parking space for every 350 sq.ft. of floor area used for sleeping units, exclusive of bathrooms; and



Clause 1 continued

- (2) Buildings containing three or more dwelling units designed solely for senior citizens' housing under the National Housing Act or the Elderly Citizens' Housing Aid Act, or other similar use require only one parking space for every six dwelling units.

Considering the proposed use as a personal care home or extended care home would result in an off-street parking requirement of 31 spaces for the proposed development. Considering the proposal as a similar use to senior citizens' housing would result in a requirement of 13 off-street parking spaces. With the assistance of the Vancouver Health Department, the applicant has shown that several similar developments have been approved by the City at a rate approaching one parking space for every six dwelling units. The Health Department has indicated that the provision of one parking space per every three and one half bed-units, as proposed by the applicant, will serve the needs of the staff and the needs of the residents of the facility and visitors.

It would seem appropriate to recommend that the parking provisions for personal care and extended care homes be brought more in line with the requirements of senior citizens' housing and other similar uses. However, the question of whether one space for every three dwelling units or six dwelling units is suitable requires further investigation and should form a part of an overall review of parking standards.

CONCLUSION

While the floor space ratio of the proposed development as indicated on the drawings submitted does cause concern in terms of the precedent that may be established for such density, the relatively high floor space ratio is felt to be warranted in this instance. The site is sufficiently isolated from the surrounding one-family dwelling district and the form of development proposed should contribute greatly to the upgrading of this block. If there are concerns, they may appropriately be raised by area residents at a Public Hearing.

RECOMMENDATION

The Director of Planning recommends that the following recommendation be received and the whole matter referred directly to a Public Hearing:

That the application be approved, subject to the provisions of a CD-1 By-law which will restrict the form of development as laid out in Appendix C to this report."

The City Manager RECOMMENDS that the foregoing recommendation of the Director of Planning be approved.

2. Grandview-Woodland N.I.P. -  
McSpadden Park Redevelopment

The Director of Planning reports as follows:

"On July 12, 1977 Council approved the Grandview-Woodland N.I.P. Concept Plan which includes an allocation of \$460,000.00 for improvements to all five parks in the area. For McSpadden Park the intention stated in this plan was to "improve the soccer field and children's play area; provide landscaping, lighting and tennis courts; and acquire a field house or equivalent for washrooms and changing facilities."

The purpose of this report is to recommend the appropriation of funds for the first phase of improvements to this park.

Clause 2 continued

While the potentials of providing a field house remain to be investigated further, plans are sufficiently advanced to proceed with a first phase of improvements now. Soccer field resurfacing and drainage, a new set of two tennis courts, landscape improvements for the playground and additional streetlamp lighting are to be included in this project.

McSpadden Park's history of violence and vandalism has suggested an overall approach to planning this project which would result in substantially changing the image of this park. Better use by adults in the evening hours will hopefully be encouraged through the introduction of tennis courts and lighting which will extend their hours of use somewhat later into the evening without annoying neighbours. The layout of the playground area is to be substantially altered in order to eliminate physical barriers to vision from the street. This change in conjunction with an overall increase in usage which should result from the field improvements and provision of tennis courts is expected to discourage use of this area, largely as a hang out.

The tennis courts will be built in a dish shape, draining to the centre, with a slight lip around the extreme edge of the pavement to allow flooding and freezing for skating during particularly cold winters. A tennis practise wall will be constructed along the south side of one court and will double as a soccer kicking board on its opposite side. Across from this practice wall will be a basketball hoop for use when tennis is at a low ebb.

The soccer field will be leveled to a 1% grade with a complete new drainage system being installed under a new turf surface. A four foot high chain link fence, the width of the field, along Victoria Drive and Bauer Street with a ten foot high centre section is intended to prevent conflicts with traffic caused by stray soccer balls. (see Plan Appendix I).

The Park Board estimated that the improvements described in this report and shown in the attached plan can be constructed for a total cost of \$116,176.00 including a 6% planning and supervision charge. A 15% contingency reserve of \$16,440.00 is also recommended for inclusion in the budget by the Park Board. (See attached Appendices II and III)

The Grandview-Woodland N.I.P. Committee recommends that sufficient funds be appropriated to allow the implementation of these projects as a first phase of improvements for McSpadden Park, noting that they will continue to pursue the development of a field house or equivalent facility.

**The Director of Planning recommends:**

That City Council approve the appropriation of \$131,243 from the Grandview-Woodland N.I.P. Social/Recreational Account #898/9404 and \$1,373 from the Reserve/Future Proposals Account #898/9408 to provide a total of \$132,616 for the implementation of improvements to McSpadden Park with costs to be shared as follows:

C.M.H.C.	\$66,308.00
Province of B. C.	\$33,154.00
City of Vancouver	\$33,154.00."

**The City Manager RECOMMENDS** that the recommendation of the Director of Planning be approved.

**3. Mt. Pleasant N.I.P. Appropriation of Funds:**  
Improvements to Dickens School and Mt. Pleasant  
Neighbourhood House

**The Director of Planning reports as follows:**

"On September 28, 1976, City Council approved the Mt. Pleasant Concept Plan. The Plan's goals included improving the social environment and providing more usable public space in the Mt. Pleasant Triangle. Since that time, many projects have been identified and most have been implemented. Surplus funds remain after the completion of some of these projects because they cost less than was estimated.

Clause 3 continued

In keeping with the above-noted goals and in order to spend the surplus funds the following projects have been identified. These projects, plus the planting of trees along Broadway, which were approved by Council on August 28, 1979, will account for the expenditure of all remaining Mt. Pleasant N.I.P. funds.

1. Planters for Charles Dickens School

Work is currently underway on improvements to Charles Dickens School funded through N.I.P. and the School Board. One of these improvements is the development of an outdoor classroom area. The Mt. Pleasant N.I.P. Committee recommends and the School Board concurs that a maximum of \$1,000 N.I.P. funds be spent on planters to be placed on the perimeter of the outdoor classroom area to beautify it. The estimates prepared by the Vancouver School Board total \$980 for seven planters (2 types - see Appendix A).

2. Pool Table for Neighbourhood House

The Mt. Pleasant Neighbourhood House is well-equipped but it is felt that the addition of a pool table would improve its ability to provide a more casual recreational outlet for people in the area. The Mt. Pleasant N.I.P. Committee recommends that up to \$1,000 be spent out of N.I.P. funds for a pool table to be granted to the Neighbourhood House. Three estimates were sought and the least expensive one which met the Neighbourhood House's specifications totalled \$895.31 (see Appendix A).

N.I.P. funds in the amount of \$900 would be transferred from the Mt. Pleasant Social and Recreational Account 896/9215 to cover purchase and installation of the pool table. CMHC concurs with the project.

RECOMMENDATIONS

The Director of Planning recommends:

- A. THAT City Council approve an appropriation of \$980 from the Mt. Pleasant N.I.P. Social and Recreational Account 896/9215 for the purchase and installation by the Vancouver School Board of seven planters for Charles Dickens School. Costs are to be shared as follows:

Federal (50%)	- \$490.00
Provincial (25%)	- \$245.00
City (25%)	- <u>\$245.00</u>
TOTAL	<u>\$980.00</u>

- B. THAT City Council approve an appropriation of \$900 from the Mt. Pleasant N.I.P. Social and Recreational Account 896/9215 for the purchase and installation of a pool table for the Mt. Pleasant Neighbourhood House. The costs are to be shared as follows:

Federal (50%)	- \$450.00
Provincial (25%)	- 225.00
City (25%)	- <u>225.00</u>
TOTAL	<u>\$900.00."</u>

The City Manager RECOMMENDS that the foregoing recommendations of the Director of Planning be approved.

INFORMATION4. Vancouver Art Gallery -  
Provincial Court Complex

The Director of Civic Buildings reports as follows:

"At the last Building Committee meeting of the Art Gallery held on Wednesday, November 14th, a letter from the Community Arts Council of Vancouver addressed to the Mayor and Aldermen concerning the conversion of the Old Court House Building for use by the Vancouver Art Gallery was discussed. This letter advised the Mayor and Council members of the resolution of the Arts Council passed at their meeting on October 25th expressing their concerns for the retention of certain features and character of the existing Court House Building.

The Art Gallery Building Committee wish me to advise Council that they share the concern of the Community Arts Council for the preservation of the important Heritage features of this Building and the amenity of the site.

Council recently approved funds for further design work on this project and the Architects have spent considerable valuable time in the past weeks, in conjunction with the Committee, in refining the proposals. This work has been directed to both reduce the costs of structural alterations and to preserve the Building's character as much as possible. They are confident that the latest proposals for the interior agreed upon at the last meeting, which retain the central rotunda, will meet these objectives and allay concerns of the Community Arts Council.

The Committee also wishes City Council to know that a great deal of effort and consideration is being given to the other issues raised in the resolution. The Building Committee and the Architects recognise the desirability from the Urban Design point of view of using the present imposing entrance facing Georgia Street but this presents a difficult Architectural problem in connection with the satisfactory planning and operation of the Gallery. Much time and effort has been devoted to examining various proposals but at the present time no viable solution has been found to utilize the Georgia Street entrance of the old Provincial Courts for the Gallery. The Committee is hopeful that a spirit of co-operation and understanding of the Gallery's problems by all interested groups will eventually lead to a solution which will be acceptable to all concerned to integrate the steps and building facade with the courtyard facing Georgia Street. The Committee has directed the Architects to continue with their studies of this problem and to report progress and possible solutions to them at their next meeting on Tuesday, 27th November.

The Art Gallery Building Committee would be pleased to appear before Council or a Committee of Council to discuss all of the concerns expressed, but request that important issues not be pre-judged at this time without the benefit of a full examination of the issues.

It has come to my attention that two other letters, one from the Heritage Advisory Committee, and the other from the Vancouver Planning Commission, have been sent to members of Council expressing the same sentiments as the Community Arts Council, and I wish Council to know that all of the expressed concerns are being given active consideration in the design of the renovations.

Manager's Report, November 23, 1979 . . . (BUILDING: A-4 - 8)

Clause 4 continued

It is intended that the Architects apply in the near future for a Preliminary Development Permit which will permit the design concerns, including the design and use of the courtyard fronting Georgia Street to be addressed with the concerned groups in the processing of the application. Many of the issues raised are quite complex and the satisfactory resolution of these have important consequences for the use and operation of the gallery."

The City Manager submits the foregoing report for Council's INFORMATION.

RECOMMENDATION

5. Alterations to B.C. Permanent Loan Building  
330 West Pender Street - D.P.A. No. 85435

The Director of Planning reports as follows:

"In March 1976, Council designated the B. C. Permanent Loan Building as a Heritage Building. Under the provisions of the Heritage Designation By-law, no alterations to the exterior may be carried out without the approval of Council. A Development Permit Application has been made for alterations to the building to change its use to a wholesale jewellers. The exterior alterations include the repair of the street and lane facades, blocking in doors and windows of the side elevations, replacement of a rear fire escape, and the conversion of two front stairwells leading from the sidewalk to the basement into grade level planters.

On October 15, 1979, the Heritage Planner reviewed the application and recommended, on behalf of the Heritage Advisory Committee, that the application be approved.

On October 31, 1979, the Director of Planning approved the application subject to the approval of Council after receiving advice from the Heritage Advisory Committee.

The Director of Planning recommends:

that Council approve the exterior alterations to the B. C. Permanent Loan Building, 330 West Pender Street as described in Development Permit Application No. 85435. "

The City Manager RECOMMENDS that the foregoing recommendation of the Director of Planning be approved.

FOR COUNCIL ACTION SEE PAGE(S) 486, 487

A-7

MANAGER'S REPORT, November 23, 1979 . . . . . (FINANCE: A7 - 1)

## FINANCE MATTERS

### INFORMATION

#### 1. ICMA European Task Force (May 15 to June 2)

The Director of Finance reports as follows:

#### "BACKGROUND

The Manager of Economic Development participated in this task force following approval by Council of the City Manager's 30 March 1979 report. The task force travelled to France and Germany to study public sector/private sector cooperation for economic development.

Unfortunately, the representatives of the cities we visited were mainly interested in briefing us on how they accomplished their economic and social development goals. Consequently we were not able to uncover any examples of cooperation between the cities and private companies (in the North American sense) for the achievement of the cities' economic goals.

#### France

Administrative law controls the operations of all government levels and is quite cumbersome. Consequently the cities often create quasi-public corporations (see Appendix 1) that can operate under the flexible private law. The shareholders of these quasi-public corporations (Societe d'Economie Mixte - SEM) receive no dividends, and all borrowings are from a special central bank (Caisse de Depots at Consignations - C.D.C.).

The urban community of Lyon (metropolitan population of 1.2 million) used a SEM to develop and operate its rapid transit system, and to redevelop 60 acres in the inner city (population 550,000) for a mixed office/hotel/retail/residential complex employing 9,000 people and housing 3,000. The SEM consulted prospective occupants during the planning stage. It also constructed the first office building to establish the credibility of the area designated for offices. Other privately funded office projects followed shortly afterward.

Grenoble uses SEM's to purchase land, build infrastructure, construct commercial and industrial centres, restore old buildings, develop industrial and commercial areas, and operate its public transport system.

Paris (population 2+million) is using a SEM to redevelop the old city market into a commercial/residential/entertainment and transportation centre. The City of Paris owns a large number of underground parking lots and uses a SEM as the corporate vehicle. Approximately 90 acres of industrial property (including the former Citroen plant) was acquired by a SEM and, because it was considered a sensitive area, was developed for residential, commercial and park use. The City of Paris also uses quasi-public corporations to acquire land for industrial parks which it sells on a 90 year leasehold basis only.

#### Germany

In Germany there was little evidence of close economic development cooperation between the cities and private companies. In order to encourage the well educated middle class to return to the central city, Munich (population 1.3 million) encourages the modernization of older housing, rather than high density low rise developments, and is endeavouring to reduce noise and hazards. While much industrial property is destined for conversion to higher order uses, the City provides the displaced industrialist with the opportunity to buy industrial property in new areas at a lower than market price.

MANAGER'S REPORT, November 23, 1979 . . . . . (FINANCE: A7 - 2)

Clause No. 1 cont'd:

The City of Burghausen (population 18,000) is endeavouring to expand its tourist base by renovating its historic downtown. In order to increase its downtown population density it also subsidizes families to acquire and renovate older residences in the downtown areas. Industrial incentives are limited to the provision of inexpensive land.

The industrial wastes disposal system at Ingolstadt was visited by the task force. This facility is owned jointly by the state of Bavaria (40%) local governments (30%) and private industry (30%). It is a non-profit venture that is designed to "break-even". The main purpose appears to be to handle industrial waste effectively and economically.

In our discussions with a major architect/developer in Munich, we were advised that the Cities and private development companies rarely join forces except for housing for low income families. This latter involvement occurs because the City handles the senior government's interest subsidies.

SUMMARY

The cities visited by the task force appear to promote their developmental goals by assembling, clearing and marketing residential commercial and industrial property. The cities of Paris, Grenoble, and Lyon use quasi-public corporations to expedite those activities, whereas Munich and Burghausen appear to handle such programs from within the bureaucracy. In all instances, the "thrust" of the program is the achievement of a social goal, with little concern about creating a profit. A bibliography of some of the material gathered is available. These reports, brochures, are available at the Economic Development Office.

CONCLUSION

The ICMA task force did not gain the information it was seeking on public/private cooperation for economic development. However, the technique of using a quasi-public corporation to separate the City's regulatory role from its evolving role as a developer appears to be resulting in good development.

INFORMATION

The Director of Finance submits the above report for INFORMATION."

The City Manager submits the foregoing report of the Director of Finance for INFORMATION.

RECOMMENDATIONS

2. Renewal of Fiscal Agency for City Debenture Issues

The Director of Finance reports as follows:

"Commencing in 1974 and each two years thereafter, City Council approved a recommendation of the City Manager and the Director of Finance that A.E. Ames & Co. Ltd. be appointed the City's fiscal agents for City debenture issues for a two-year period, the latest one ending December 31st, 1979. During the term of the agreements, various debenture issues have been successfully placed and A.E. Ames & Co. Ltd. assisted the City in the preparation of documents and in its presentations to the Rating Agencies, wherein the City obtained an improvement in its U.S. bond rating.

Our fiscal agents assist us in many ways, with advice and with such items as obtaining 1st mortgage funds in connection with the False Creek development.

MANAGER'S REPORT, November 23, 1979 . . . . . (FINANCE: A7 - 3)

Clause No. 2 cont'd:

The City had a very successful bond issue in May of this year, and A.E. Ames & Co. Ltd. is entitled to major credit for that issue. It is anticipated that the next public issue of the City would be in the second half of 1980.

I am at this time recommending that the City renew the fiscal agency with A.E. Ames & Co. Ltd. for City bond issues in 1980 and 1981. In the extremely unstable bond markets and with the very high interest rates, both of which can be expected to continue over the next two or three years, having fiscal agents is a far superior arrangement to any other. The fiscal agency provides continual advice on timing and size of issues, provides orderly marketing procedures, avoids conflict with similar competing credits and provides continual favourable exposure of the name of the borrower to the market. It is impossible for a borrower such as the City of Vancouver to be sensitive to borrowing conditions and to the bond market on a day-to-day basis. Such sensitivity is necessary for successful placement of debenture issues in the bond market, and it is one of the responsibilities of the fiscal agent to keep abreast of markets and to advise the City in this regard.

The Fiscal Agency Agreement is not a highly formal contract but is basically an agreement between a borrower and a fiscal agent or syndicate of underwriters that the borrowers requirements will be handled in a certain manner. The agreement is cancelable on 60 days notice and the terms and conditions, etc. applicable to each debenture issue are subject to mutual agreement between the City and the fiscal agent. Formal items of the contract refer to such matters as expenses and commissions on a mutually-agreed debenture issue. No changes are proposed in these terms, from those approved by Council in the previous agreements.

A.E. Ames & Co. Ltd. have a long history of serving the City very well under both agency arrangements and by virtue of them winning a majority of our public tender issues in the past. They have also been the dealer that has maintained the best contact with the City and have been most diligent in providing the City with good information and advice over many years. They are one of the largest Canadian Investment Dealers with well-established branches and extensive experience in the principal foreign capital markets. They are thoroughly knowledgeable regarding the City of Vancouver.

I recommend that:

- A. City Council authorize me to conclude on behalf of the City, the Fiscal Agency Agreement with A.E. Ames & Co. Ltd., essentially similar to the expiring agreement, with no changes in obligations of the City regarding expenses or commissions, for the period January 1, 1980 to December 31, 1981, subject to cancellation by either party on 60 days notice.
- B. Prior to any bond issues the terms and conditions be reviewed by myself with the Finance and Administration Committee and City Manager, or, in the event of the Finance and Administration Committee being unable to meet, that the terms and conditions be approved by the Mayor, Chairman of the Finance and Administration Committee and the City Manager.
- C. The Director of Legal Services be instructed, upon advice from the Director of Finance, to prepare the necessary by-laws authorizing the issues, for submission to Council."

The City Manager RECOMMENDS that the recommendations of the Director of Finance be approved.



MANAGER'S REPORT, November 23, 1979 . . . . . (FINANCE: A7 - 4)

3. Downtown Parking Corporation - Approval of Financial Expenditures

The Director of Finance reports as follows:

"The Downtown Parking Corporation has been searching for appropriate new premises for some time. They have now found the premises and propose to move in the near future. As part of their move and in order to have satisfactory equipment to handle their payrolls, accounting, and other statistical and accounting work, they propose to acquire a new mini-computer at a cost of \$28,000. Their present mini-computer is not satisfactory for the work they wish to do and further has just been seriously damaged by water leaking from a floor above into their present premises. They will either obtain an insurance settlement on the present mini-computer or if it is not damaged too severely they will receive a trade-in, in either event reducing the \$28,000 cost of the new machine. The only reason this is being reported to Council is that capital expenditures by the D.P.C. in excess of \$10,000 require the agreement of Council under the terms of the lease agreement with the City.

As Council will be aware, the voting shares of the Downtown Parking Corporation are held by the Downtown Vancouver Association (ex D.B.A.) and the D.V.A. is intimately involved in the management of the Downtown Parking Corporation. As part of the Corporation's move they propose to rent an additional 600 sq. ft. to be subleased to the Downtown Vancouver Association at a subsidized rent.

I recommend that:

- A. Council approve the D.P.C. expenditure of \$28,000 less trade-in for their new accounting and payroll mini-computer, and
- B. Approve the D.P.C. subleasing a portion of their new office space to the D.V.A. at a subsidized rental."

The City Manager RECOMMENDS that the above recommendations of the Director of Finance be approved.

4. New Vancouver Indian Centre

The Director of Social Planning reports:

"The Royal Canadian Legion Mount Pleasant Branch #177 is requesting that the City of Vancouver accept the sum of \$25,000 which they intend ultimately to be for the benefit of the proposed new Vancouver Indian Centre. The exact purpose has not yet been determined. However, the Legion is required to make the donation before the end of the calendar year 1979.

Renovations to the new centre are scheduled to begin in January, 1980. The proposal is that the \$25,000 be invested in a term deposit at interest, in the name of the City, and the proceeds be released to the Indian Centre on instructions from the Legion when the Indian Centre and the Legion reach agreement on an appropriate program or facility. If no agreement is reached by the end of 1980 then the money will be paid to an alternate charitable organization specified by the Legion.

The Director of Social Planning recommends the \$25,000 term deposit be received by the City of Vancouver and held by the City Treasurer, the proceeds to be disbursed in 1980 on direction of the Legion through the Director of Social Planning."

The City Manager RECOMMENDS approval of the above proposal to accept a donation for the benefit of the Vancouver Indian Centre.

MANAGER'S REPORT, November 23, 1979 . . . . . (FINANCE: A7 - 5)

5. Renovations to East Health Unit - 2610 Victoria Drive

The Director of Civic Buildings reports as follows:

"At its meeting of July 18, 1972 Council appointed Underwood, McKinley, Wilson and Smith to act as the Architects for renovation of the East Health Unit.

On July 25, 1978 Council approved the following recommendations of the Medical Health Officer, which were recommended by the City Manager in his report dated July 12, 1978:

- A. Council approve the renovation of East Unit to produce additional space of 1,500 sq. ft. plus 22 parking spaces;
- B. Approval be given to a total budget of \$351,100 for East Unit renovations, to be provided from the Health and Welfare Buildings Capital Fund Account #421/7901;
- C. Approval be given to authorize \$37,600 to prepare plans for the alterations, as part of the total funding of \$351,100;
- D. The City Architect be directed to report back to Council with final estimates of cost when the design is complete.

On May 29, 1979 Council approved a recommendation of the Director of Civic Buildings, as recommended by the City Manager in his report of May 25 on Finance Matters, that Council approve \$17,000 for replacing the heating boiler, the funds to be provided from the Health and Welfare Buildings Capital Fund, Account #421/7902. This work was completed at a cost of \$18,195.

Plans for the renovation work have been completed to the satisfaction of the Medical Health Officer, and public tenders called to carry out the work under a fixed price contract. The following tenders were received, each accompanied by a bid bond:

Dompro Construction Ltd.	\$243,222.00
Ratcliffe & Sons Construction Co. Ltd.	\$244,443.00
Markwood Construction Ltd.	\$244,470.00
Bengal Construction Co. Ltd.	\$249,844.00
Clearspan Shopland and Co.	\$251,327.00
Lickley Johnson Palmer Construction Ltd.	\$251,619.00
Arlen Construction Ltd.	\$277,000.00

The tender submitted by the low bidder - Dompro Construction Co. Ltd. did not comply with the instructions to bidders in that (a) no letter of consent to surety was submitted and (b) the time required to complete the work was not stated.

The company was informed of the omission and immediately advised the Architects that the completion time was one hundred and twenty(120) days, and it had been omitted through an oversight. The company has confirmed this in a letter to the City and furnished a letter from its bonding company agreeing to provide the required Performance Bond.

The Director of Legal Services considers the foregoing omissions from the tender to be irregularities which can be waived, because (a) the omission to state the time for completion is not of great significance on this job and (b) the requirement to provide an undertaking of surety is redundant when a bid bond is provided. We are therefore recommending acceptance of the low bid of Dompro Construction Ltd. notwithstanding the irregularities in its tender.

Clause No. 5 cont'd:

The estimated cost of completing the project is \$332,617 as follows:

Construction Contract	\$243,222.00
Replace boiler	18,195.00
Architect's and consultants' fees	29,000.00
Furniture and equipment	25,000.00
Survey, permits, testing, miscellaneous	5,000.00
Contingency 5%	12,200.00
	<u>\$332,617.00</u>

Of this total Council has already authorized appropriation of:

Consultants fees	\$37,600.00
Replace boiler	<u>17,000.00</u>
	<u>\$54,600.00</u>

The Director of Finance advises that the required additional funds in the amount of \$278,017 are available in Health and Welfare Buildings Capital Account #421/7902.

The Director of Civic Buildings RECOMMENDS that Council:

- A. Approve the estimated cost totalling \$332,617 and provide the additional funds amounting to \$278,017 from the funds available in Account #421/7902 for this project.
- B. Accept the tender of Dompro Construction Ltd. and enter into a contract satisfactory to the Director of Legal Services in the amount of their tender.
- C. Authorize return of the Bid Bonds to the unsuccessful bidders, upon execution of the contract."

The City Manager RECOMMENDS that the recommendations of the Director of Civic Buildings be approved.

6. Business Licence Fees for 1980

The Directors of Finance and of Permits and Licenses report as follows:

"INTRODUCTION

Each year, every business in Vancouver is required to obtain a business licence. Each business is charged a licence fee which, by Council policy, recoups the cost of licencing and inspecting each type of business as required by various statutes. These fees differ by business category as some categories require more civic staff time than others.

The business licence fees were last reviewed in 1978. At that time, no change in fees was recommended for 1979.

Since 1976, staff in the Finance Department have been examining and revising the cost allocations in the business licence fee setting process with the objective of making those fees more closely reflect the costs of licencing and inspecting. This year's review has produced substantial cost reallocations which mean that many fees should be changed (see Schedule 1). It is proposed that some fees increase and some decrease. The body of this report explains the most important fee increases. No change is recommended in the basic licence fee of \$26. This means 11,400 licence holders (36 percent) will not have their fees changed. There are 31,700 licence holders.

Clause No. 6 cont'd:HOW LICENCE FEES ARE DETERMINED

Several departments have inspection divisions, part of whose costs are included in the total cost to be recovered through licence fees. These are:

Department

Permits & Licenses	- Licence Division
Fire	- Fire Warden's Office
Police	- Investigation Division
Health	- Environmental Health Division

Where it is possible to determine that a particular activity results in a cost, that licence category is charged. All other costs are distributed equally over all categories. The fee is then set at the nearest \$5 increment. The estimated costs to be recovered in 1980 are \$1,112,000. The existing schedule of fees will recover costs of \$902,000, exclusive of the revenue element in multiple dwelling licences and sundry licences, which include horse racing and itinerant peddlars.

LICENCE CATEGORIES

A licence category is needed for caterers. It is estimated that there are 30 catering firms in Vancouver. Currently they are licenced under a general licence (\$26).

The City incurs inspection costs for caterers equivalent to the cost of administering a restaurant licence. It is recommended that caterers be licenced at the same rate as restaurants in 1980. A restaurant also operating a catering business would not be required to have two licences unless the catering business had a separate location. Even then a caterer's licence would be required only if a separate kitchen was involved.

A licence category is needed for security services. These businesses sell burglary and fire alarm protection devices and/or offer individuals or animals who patrol premises. High police costs are being incurred related to inspection and enforcement of these businesses, yet security services are currently licenced under the general category or as retail dealers. A separate report on this will be presented to Council in 1980.

FEE CHANGES

In 1978, staff recommended that fees for 1979 not be changed. Improved information had reduced some of the costs allocated to licence and inspection activities. It was felt that existing fees should cover costs in 1979. In addition, there were some uncertainties over cost allocation. This year's work has resolved most of the cost allocation uncertainties and major changes are required in some licence categories. The basic licence fee in Vancouver is \$26 and no change is recommended. The major changes required are to restaurants, retail food dealers, liquor premises, barbers, and marina operators as a result of the reallocation of health costs. For the last two fee reviews, it has been apparent that health cost allocation was not completely accurate. The allocation should be as accurate as possible by next year.

The cost of an inspection by a Health inspector is estimated at \$22.70. The licence fee for restaurants, which are defined by the by-law as any place that prepares food to eat without further cooking, should be set to cover an average of six health inspections a year. Some premises may be inspected only twice a year and others as many as 30, but the allocation of cost was set at the most common level. This allocation would result in a licence fee of \$155. The present fee is \$60. It was felt this is too great an increase to be implemented at once and, therefore, the recommended 1980 fee for restaurants is \$120. It is proposed this fee be adjusted again next year to reflect the full cost of licencing and inspection services.

Health costs were also the major factor in the fee increase for retail food dealers, i.e., a grocery store, supermarket, bakery, butcher, and so forth. The fee for this category should cover the cost of three inspections. It is recommended the fee be set at \$90, an increase of \$35.

Clause No. 6 cont'd:

The fee for marina operators should also cover the cost of three Health inspections due to problems with waste disposal. The recommended fee is \$90.

Cabarets presently obtain two licences. One licence is as a restaurant as food must be available for patrons and one licence is for the sale of liquor. The present total fee is \$130 (cabaret \$70, restaurant \$60). It is recommended that the requirement for a restaurant licence be dropped as little food is served and the cabaret licence be increased to \$150 to reflect Health costs.

Barbers presently pay a fee of \$7 per chair up to a maximum of \$55. Barber shops are inspected by the Health inspectors at least twice a year. To recover the City costs the fee should be increased to a flat rate of \$65.

In addition, the revenue generated by apartments, hotels, rooming houses, and other multiple dwellings was reviewed. The fees have been at the current level since 1976. Approximately a twenty percent increase is recommended. This will generate a net revenue of \$656,000 (from the total fees).

Vehicles for hire fees have been reviewed and are currently recovering costs. This report does not recommend any changes. Council has been considering raising the licence fee of taxicabs but that is outside the scope of this report.

SUMMARY

Improved cost allocations show major increases are required in public market, restaurant, retail food dealer, barber, and marina operator licences. It has also resulted in modest adjustments both up and down in other categories. These are detailed in Schedule 1.

RECOMMENDATIONS

The Directors of Finance and Permits and Licenses recommend:

- A. That a licence category for caterers be created with the licence fee to be the same as restaurants in 1980 .
- B. That 1980 business licence fees be set at the level shown in Schedule 1. Those fees not shown will remain unchanged.
- C. That the Director of Legal Services amend the Licence By-law to reflect the fee and category changes.
- D. That all licence fees in 1981 reflect the full cost of licencing and inspection services required."

The City Manager RECOMMENDS that the foregoing recommendations of the Directors of Finance and Permits and Licenses be approved.

INFORMATION7. Insurance on Jericho Park Buildings

The Director of Finance reports as follows:

"In December 1977 I reported to Council on the matter of insuring the buildings in Jericho Park. The situation was that under the terms of our present physical asset insurance, buildings are insured on a new replacement cost basis subject to a deductible of \$25,000 for each loss. One of the terms of our coverage is the fact that to collect new replacement value we must rebuild the building, otherwise the insurance reverts to a depreciated value basis, even though we pay the premium on the new replacement value.

The buildings at Jericho were in a deteriorated condition and appeared to be subject to use in a somewhat uncontrolled and possibly dangerous manner. There was also the continuing publicity that at least some of them would be demolished, even though final decisions had not yet been made on this.

Clause No. 7 cont'd:

I felt at that time that if we had had a loss of even one of the buildings and the insurance companies had had to meet a claim of, for example, \$400,000 on one of them, the loss would probably have been reflected in higher rates and deductible on our insurance and would also quite likely have created significant problems in maintaining some underwriters on the insurance coverage.

At that time, the six buildings, being buildings numbered 3, 5, 6, 7, 8, and 13, had a new replacement value of approximately \$8,000,000 and an actual cash value or depreciated value of \$1,608,000.

I recommended to Council that the City not insure any of the six buildings until such time as final decisions were made on either demolition or use. Insurance could be re-instated on any buildings that it was decided to upgrade and use.

Council approved my recommendation.

The purpose of this present report is to indicate why the insurance was deleted and to point out that insurance was re-instated on Building 13 which is used by the sailing club. However, the two buildings that burned down were not insured. It is my opinion that if the buildings had been insured and had been subject to the losses that occurred, in view of the fact that the buildings were empty, decrepit, and subject to no security, the City's entire insurance coverage could have been in some jeopardy. It is also important to note again that the City would not have obtained the full replacement value of the buildings unless it had been decided specifically to replace those buildings. Without a decision to replace, we would only have obtained the current value of the buildings, which was obviously very low."

The City Manager submits the foregoing report of the Director of Finance for INFORMATION.

RECOMMENDATION8. Boundary Road Land Agreement with Burnaby

The City Engineer and Director of Legal Services report as follows.

"As reported in the August 14, 1979 Council meeting an agreement had been reached with Burnaby concerning the use of City of Vancouver land for Boundary Road. Burnaby agrees to contribute half the value of the land as shown on the attached plan. This amounts to a total Burnaby contribution of \$1,152,000.00. Burnaby as a condition of their payment requires that the land not be used for any other purpose than roadway purposes without their consent.

It is now necessary to enter into an agreement formalizing the payment of funds. This agreement should be completed and payment made before the end of the year. This will allow Burnaby to recover a portion of the payment from Provincial Revenue Sharing funds.

It is recommended that the City enter into an agreement with Burnaby with respect to the above to the satisfaction of the City Engineer and Director of Legal Services."

The City Manager RECOMMENDS that the foregoing recommendation be approved.

MANAGER'S REPORT, November 23, 1979 . . . . . (PERSONNEL: A8 - 1)

PERSONNEL MATTERS

RECOMMENDATIONS

1. "Decision Dynamics/80" Seminar

The Director of Personnel Services reports as follows:

"The Manitoba Institute of Management Inc. offers this unique residential executive seminar with the faculty drawn from among outstanding business education teachers and resource people at the Banff Center from January 19 - February 1, 1980. This is a two-week live-in, high intensity, problem-sharing seminar for senior managers who direct the work of other managers. It carries out a compressed but thorough examination of practices and techniques that will help managers adapt to and compete in the constantly changing and dynamic world of business and government.

The main emphasis is placed on structural and behavioral concepts that help managers understand and interpret business environment and organization, make better decisions and appreciate the values of planning and control. Strategies for optimizing human resources, coping with change and alleviating organizational conflicts are presented.

The Fire Chief and the Assistant Director of Personnel Services - Employment and Training agree that the Fire Department and Deputy Chief N. Marcus will benefit considerably from the seminar as previously has another senior employee and request authorization for his attendance.

Cost to the City would be:

Registration fee	\$1,575.00
Transportation (air fare Vancouver to Calgary return)	154.00
Bus travel (Calgary to Banff return)	24.00
Four days per diem (4 x \$40) for incidental expenses	<u>160.00</u>
	\$1,913.00

and eleven days leave of absence with pay.

The Comptroller of Budgets and Research advises that the required funds are available in Appropriation No. 7090/934 - Administrative and Technical Courses - All Departments.

This recommendation of the Fire Chief and the Assistant Director of Personnel Services - Employment and Training is in accordance with Personnel Regulation No. 248-4. As costs exceed \$1500 and 10 days leave of absence with pay, the upper limit the City Manager may approve for such training activity, this matter is submitted to Council."

The City Manager RECOMMENDS that the foregoing recommendation of the Director of Personnel Services be approved.

MANAGER'S REPORT, November 23, 1979 . . . . . (PERSONNEL: A8 - 2)

## 2. Christmas Day and Boxing Day

The Director of Personnel Services reports as follows:

"As in 1978, both Christmas Day and Boxing Day fall on week days in 1979. Last year, the problem of the four day week in this situation was solved satisfactorily by having all civic employees, including those working the four day week, work five days during the week immediately prior to Christmas and three the following week for the usual total of eight over a two week period. I recommend that the same arrangement prevail in 1979.

In past years, it has been the practice to close Civic Offices and Yards to the public at noon on the last working day before Christmas with all employees being required to vacate such Offices and Yards not later than 3:30 P.M.

I recommend that, in accordance with past procedures, the Civic Offices and Yards under the control of Council be closed to the public at 12:00 noon on Monday, December 24, 1979 and that all employees concerned be required to be out of the buildings and yards at no later than 3:30 P.M. Arrangements for those employees who perform a service such as garbage collection and for those employees on other than day shift, will be made departmentally. This is an arrangement peculiar to December 24, 1979 and is not in the nature of a statutory holiday.

It is noted that no such arrangement will prevail on Monday, December 31st and that Civic Offices will remain open until 5:30 P.M. on that day.

In summary I recommend that:

- A. Civic employees, including those working the four day week, work five days during the week immediately prior to Christmas and three the following week.
- B. Civic Offices and Yards be closed to the public at 12:00 noon on Monday, December 24, with all employees involved being required to vacate these premises no later than 3:30 P.M. and with arrangements for shift workers, Sanitation staff, etc. being made departmentally.
- C. The Parks, Police and Library Boards be advised of Council's decisions in these matters."

The City Manager RECOMMENDS that the foregoing recommendations of the Director of Personnel Services be approved.

FOR COUNCIL ACTION SEE PAGE(S) 489



MANAGER'S REPORT, NOVEMBER 23, 1979 . . . . . (PROPERTIES: A9 - 1)

PROPERTY MATTERS

RECOMMENDATIONS

1. Lease Renewal -  
Fraser Arms Parking Lot

The Supervisor of Properties reports as follows:

"City Council, in October 1967, approved the leasing of Lot 32, Block 1, D.L. 318, for parking purposes, to Fraser Arms Hotel Ltd. for a period of ten years, beginning January 1, 1968. They are presently paying a rental of \$7,220 per annum plus taxes.

Fraser Arms Hotel Ltd. wish to lease the property for a further ten year period. Though this property may be required for proposed rapid transit arrangements there is no objection to the leasing of the property for a further term of ten years, subject to a one-year notice of cancellation after the first five years.

Negotiations have now been completed, and Fraser Arms Hotel Ltd. have agreed to lease the property for the sum of \$18,720 per annum plus taxes as if levied. The ten year term to commence January 1, 1980 with a one-year notice of cancellation after the initial five years and a rental review every 2½ years based on market value.

It is recommended that the Director of Legal Services be authorized to prepare a Lease Agreement to Fraser Arms Hotel Ltd. reflecting the general terms set out in this report and other terms agreed to in negotiations, all subject to the agreement being drawn to the satisfaction of the Director of Legal Services and the Supervisor of Properties."

The City Manager RECOMMENDS the foregoing recommendation of the Supervisor of Properties be approved.

2. Downtown East Side Health Clinic  
400 East Cordova St.

The Supervisor of Properties reports as follows:

"City Council on September 25, 1979 approved of the development of a Downtown Eastside Health Clinic on City owned properties located on the South side of the 400 Block East Cordova Street purchased with N.I.P. funds. This site is to be leased to the Greater Vancouver Housing Corporation who are currently preparing the development plans for this project.

As the site consists of 4 individual lots it is considered appropriate to consolidate these lots to create one parcel. A plan of subdivision marginally numbered LE 4969 has been prepared to consolidate Lots 3, 4, 5 and W½ of 6, Block 57, D.L. 196, Plan 196 and the Supervisor of Properties recommends that the plan of subdivision be signed on behalf of the City of Vancouver and deposited in the Land Title Office for registration."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

Continued . . . . .

MANAGER'S REPORT, NOVEMBER 23, 1979 . . . . . (PROPERTIES: A9 - 2)

3. Rent Review on Lease of Portion of Lane  
East of Arbutus Street, Between 12th Avenue  
and 13th Avenue

The Supervisor of Properties reports as follows:

"City Council, on March 18, 1975, approved a ten year lease of a portion of lane abutting Lot B, Block 405, D.L. 526, to Mr. T. J. N. Powell, at a rental of \$345.00 per annum from March 10, 1975. The site used for access and parking purposes in connection with the Lessee's business. The rent was to be reviewed in five years' time.

A review of the rent has now been carried out and, following negotiations, the Lessee has agreed to a rental increase to \$430.00 per annum.

The Supervisor of Properties is of the opinion that this proposal represents fair market rental value and, therefore, recommends that the rent on the portion of lane abutting Lot B, Block 405, D.L. 526, be increased to \$430.00 per annum effective March 10, 1980."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

FOR COMMENT: SEE PAGE(S) 489

MANAGER'S REPORTDATE November 20, 1979

TO: VANCOUVER CITY COUNCIL

SUBJECT: Strata Title Conversion Application - 2665 Point Grey Road

CLASSIFICATION: RECOMMENDATION

The Director of Planning reports as follows:

"An application has been received from Mark P. Tindle, representative for the owner of 2665 Point Grey Road (Lot 1, Block 1, D.L. 192, Plan 16053) to convert this existing three-unit multiple conversion dwelling to strata title ownership.

Site Description

The location of the site is indicated on the attached Appendix A plan. Prior to September 1979, the site was developed and occupied as a single-family dwelling. On September 18, 1978, Development Permit No. 81670 was approved, thereby permitting use of the existing building as a duplex. On June 13, 1979, Development Permit No. 84128 was issued, permitting alterations to provide a third dwelling unit. The site is zoned RT-2 Two-family Dwelling District.

Applicant's Submission

The applicant has submitted the following information:

1. Strata plans of the three-unit multiple conversion dwelling;
2. A declaration from George William O'Brian, President of the Pacific Off-shore Navigation Ltd., the owner of the property, to the effect that the building has been occupied only by Mr. O'Brian or unoccupied altogether. (Attached as Appendix B); and
3. Building Inspection Report from John Keith-King, Architect. (Attached as Appendix C).

Director of Social Planning

With regard to the occupancy of the building, the Director of Social Planning states that the Social Planning Department has no objections to this application.

Director of Permits and Licenses

With regard to the condition of the building, the Director of Permits and Licenses reports that the building substantially complies with all relevant City By-laws and can, therefore be approved for Strata Conversion.

The Director of Planning with the concurrence of the Director of Permits and Licenses and the Director of Social Planning recommends that:

This application be approved, thereby permitting the conversion of the residential premises at 2665 Point Grey Road (Lot 1, Block 7, D.L. 192, Plan 16053) to strata title ownership and the Approving Officer is hereby authorized to sign the submitted strata plans."

The City Manager RECOMMENDS that the recommendation of the Director of Planning be approved.

MANAGER'S REPORTDATE 19th November 1979

TO: VANCOUVER CITY COUNCIL

SUBJECT: Champlain Heights Community Services Centre

CLASSIFICATION: RECOMMENDATION

The Champlain Heights Project Manager reports as follows:

"Working drawings for the Community Centre were completed in September and the project was tendered early in October. This concluded a complicated three year design program. The plans are now completed and the site was rezoned June 28th, 1979. In August 1979, tenders were accepted for the small office and commercial component. With approval of the recommendations contained in this report, construction will begin immediately on the Community Centre components.

Several reports have been presented to Council on the overall funding for the project. June 12th 1979, a report was approved which recommended a source of funds for the Community Services Centre. April 20th 1979, the City of Vancouver applied for assistance through the Provincial Recreational Assistance Program and June 29th 1979, at a reception in the community, M.L.A. Peter Hyndman announced approval of the grant request.

The total project budget and the 'building program' was set at \$2M late in 1977. In putting the project out to bid, the possibility that tenders might come in higher than our budget was recognized due both to the time lag between setting the budget and program, as well as the design and servicing changes due to the decision to defer construction of the elementary school. Against these considerations, we had a Quantity Surveyor's report estimating a less than 1% overage.

These various factors were considered and the decision was made to tender the project.

November 8th 1979 tenders closed. Fifteen bids were received which indicated a very strong interest. The lowest adjusted tender was approximately 4% over the construction budget which was set at \$1.608M. All the fifteen bids were within a range 9.3% above the low bid indicating a very competitive atmosphere. Teck Construction Ltd. were the low bidders. The principal of the company has been interviewed and references obtained indicated that this project was within the company's capabilities. The timing of the project fits well with their present workload.

Notwithstanding the fact that a logical argument could be developed for a budget increase since the budget and building program were set 22 months ago, the Project Manager and architect met with Parks Board staff, Engineering and B.C. Hydro, to conduct a detailed review of the bids and the overall budget. Several meetings were held with the contractor to achieve a revised tender within the original budget. The basic principle employed during the adjustment process was to delete or revise items that would not seriously affect the quality or functioning of the centre.

The results of these meetings was to bring the total budget within the earlier estimate.

The following table shows the source and application of funds:

Source of funds:

\$2M approved by Council June 12th, 1978.

	\$
1978 Supplementary Capital	500,000
Municipal Incentive Grant revenue	1,100,000
Recreational Facilities Assistance Program	400,000

Application of funds:

General park development and landscaping	205,000
Architects and consultants fees	160,000
Construction contract based on negotiated low tender including a contingency	1,608,000
Miscellaneous furnishings not included in contract and permit fees.	27,000
	<u>\$2,000,000</u>

" This report is being presented to the Parks Board November 26th, and City Council November 27th. Time is critical as the approvals should be obtained and a contract entered into within 30 days of tender openings (December 8th).

This report therefore recommends:

- A. THAT the appropriate officials be authorized to enter into a contract with Teck Construction Ltd. for construction of the Champlain Heights Community Centre, the cost of which is not to exceed \$1,608,000.00
- B. THAT Ron Howard Architect be confirmed to continue as architect through to completion of this project. Total consultant fees not to exceed \$160,000.00 including fees spent to date.
- C. That \$27,000.00 be allocated to furnishings and permit fees not included in either of the above two categories. "

The City Manager RECOMMENDS the approval of the foregoing recommendations of the Project Manager.

FOR COUNCIL ACTION SEE PAGE(S) 490

PART REPORT  
STANDING COMMITTEE OF COUNCIL  
ON  
TRANSPORTATION

I

November 22, 1979

A meeting of the Standing Committee of Council on Transportation was held on Thursday, November 22, 1979, in the No. 1 Committee Room, third floor, City Hall, at approximately 3:30 p.m.

PRESENT: Alderman W. Kennedy, Chairman  
Alderman M. Harcourt  
Alderman H. Rankin

ABSENT: Alderman D. Bellamy  
Alderman H. Boyce

COMMITTEE CLERK: J. Thomas

RECOMMENDATION

1. Taxi Fare Increase

The Committee had for consideration a Manager's Report dated November 16, 1979 (on file), in which the Director of Finance reported on a request by the Vancouver Taxicab Owners' Association, representing the majority of Vancouver taxi owners, for a fare increase effective as soon as possible.

The Association asked for a mileage increase from \$.80 to \$.90 which would generate an approximate 10% increase in gross take and, in effect, give driver-employees, who are paid on a commission basis, an automatic 10% wage increase. Rising costs of gasoline, car insurance, repairs, dispatching and the need to maintain a fairly high standard of driver in the industry were cited as reasons the rate increase was necessary.

In the Manager's Report, the Director of Finance reviewed taxi rates in effect elsewhere in the province and in six major Canadian cities and briefly discussed driver remuneration and revenues in the taxi industry community. It was noted the overall rate of inflation for a normal cab operation between January, 1978, and November, 1979, was 15.5%. In the light of this increase in costs, the rate increase suggested by the VTOA appeared reasonable and it was recommended the application be approved.

The previous rate increase approved by Council included about a 5% increase against expected 1978 rates and the change to 90¢ a mile would be about 10.8% increase in the revenue on an average trip of 3.5 miles shown in the following table:

	<u>Old Rates</u>	<u>Proposed Rates</u>
Flag (plus first fractional mile)	\$1.00	\$1.00
Mileage	<u>2.70</u> (\$.80 per mile)	<u>3.10</u> (\$.90 per mile)
Total Trip (3.5 miles)	<u>\$3.70</u>	<u>\$4.10</u>

Clause 1 continued

Mr. J.A. Dawson, President, VTOA, advised the Committee the industry had not requested an increase for two years. Looking to the future, gasoline prices were uncertain and if major increases came into effect, it might be necessary to consider some form of surcharge.

Mr. O. Klasen requested an increase in the flag rate from \$1.00 to \$1.50, with the additional \$.50 going to the drivers. He felt this would solve one of the industry's biggest problems.

It was

RECOMMENDED

A. THAT taxi rates in the City of Vancouver be set at the following levels:

- for the first one-ninth of a mile  
 (179 meters) or fraction thereof \$1.00
- for each additional one-ninth of a  
 mile (179 meters) or fraction thereof .10

B. THAT the Director of Legal Services be requested to prepare the necessary by-law amendments to implement these changes.

C. THAT the new rates take effect on the date of the passing of the by-law amendment.

2. Taylor/Pender Connector -  
 Chinese Cultural Centre Project

In a Manager's Report dated November 7, 1979 (on file), the City Engineer reported on the successful conclusion of purchase agreement negotiations between the City and Marathon Realty Ltd. for lands necessary to complete the west connection of the South Bypass roadway including the Taylor/Pender Connector. The report pointed out it was imperative that construction work on the connector be completed as soon as possible to enable construction of the second stage development of the Chinese Cultural Centre to proceed. On street details including transit changes, street lighting and traffic signals arising from the changes agreed to in principle for the Pender/Keefer area now required Council approval.

Mr. D. Rudberg, Assistant City Engineer, Traffic Division, advised the Committee that as a result of Pender, Keefer and Columbia becoming two-way and the closure of the Pender/Keefer diversion, existing transit service in the area would have to be altered. The redesign of these services had been a joint effort of B.C. Hydro Transit and the Engineering Department, and transit changes would take place as progress continued on the Chinese Cultural Centre, Pender Street improvements and the South Bypass. The tentative date for the closure and conversion to the two-way street system was Sunday, January 27, 1980.

Mr. Rudberg noted not all parts of the South Bypass would be open when the Pender/Keefer connector was closed so some initial traffic congestion could be expected.

Clause 2 continued

The Committee noted a communication dated November 22, 1979, from Mr. W.M. Patton, General Manager, B.C. Hydro Transit Group, outlining Hydro's position on the proposed street and transit changes as follows:

"The changes outlined in this report are ones which have been mutually arranged with staff from the Engineering Department of the City of Vancouver, and and therefore we can accept the planned street and transit revisions. However, I also wish to emphasize that this acceptance relates only to the specific street and transit changes defined in the report. We are vitally concerned that any commitment by the City of Vancouver to development of the Chinese Cultural Centre does not materially detract from the viability of our Carrall Transit Centre in the general area of the Cultural Centre development. This operating centre presently effects a significant saving in annual transit operating costs over that which would be incurred if Carrall Transit Centre were not available for transit operations. With the likelihood of formalization in the near future of the tentative transit cost sharing agreement between the Urban Transit Authority and the Greater Vancouver Regional District, the issue of transit operating efficiency will most certainly be a key concern of the UTA and GVRD members, including the City of Vancouver. I would therefore ask that B.C. Hydro continue to be closely involved in any further planning of the Chinese Cultural Centre development."

Following a brief discussion, it was

RECOMMENDED

- A. THAT installation of street lighting along the Taylor/Pender Connector proceed, with funds amounting to \$12,000 appropriated from Account 218/7906 - Street Lighting Unspecified Projects.
- B. THAT the transit services be re-routed as shown in Figure 2, contained in the City Manager's Report dated November 7, 1979.
- C. THAT the following streets be cancelled as transit routes:
  - the Pender/Keefer Diversion
  - Keefer Street from Main Street to Gore Avenue
- D. THAT bus stops be established on:
  - westbound Keefer Street at Main Street
  - eastbound Pender Street at Carrall Street
  - eastbound Pender Street at Main Street
  - westbound Pender Street at Carrall Street
- E. THAT bus stops be cancelled on:
  - westbound Pender Street at Columbia Street
  - eastbound Pender/Keefer Diversion at Carrall Street
  - eastbound Keefer Street at Main Street



Part Report  
Standing Committee on Transportation  
November 22, 1979

(I - 4)

Clause 2 continued

F. THAT bus stops be retained on:

- westbound Pender Street at Gore Avenue
- westbound Pender Street at Main Street
- southbound Gore Avenue at Keefer Street
- southbound Main Street at Keefer Street
- northbound Main Street at Keefer Street
- northbound Columbia Street at Pender Street
- southbound Carrall Street at Hastings Street.

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FOR COUNCIL ACTION SEE PAGE(S) 490

SPECIAL COMMITTEE REPORT

CITY HALL  
VANCOUVER

OFFICE OF ALDERMAN BERNICE GERARD, CHAIRMAN  
COUNCIL TASK FORCE ON REFUGEES

DATE: November 21, 1979

TO: THE MAYOR AND MEMBERS OF COUNCIL

SUBJECT: CITY'S REFUGEE PROGRAM

---

PURPOSE

The purpose of this memo is to:

Provide a progress report to Council on the City's Refugee Program over the past five months; recommend that the program be continued for one year until January 1981; and present a budget and a cost-sharing formula with the Provincial Government for Council's consideration.

The report of the Director of Social Planning, which has been reviewed and approved by Council's Task Force on Refugees, is attached for your information.

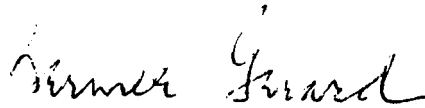
RECOMMENDATIONS

1. The City's Task Force on Refugees and the Refugee Program developed under its auspices, including its Committee work, the Centre and the Clothing Depot, continue until January 31, 1981. This recommendation is subject to review by the Task Force by June 30th, 1980.
2. The budget estimates set out in the attached report, for the period January 31, 1980 to January 31, 1981, be approved. (See page 13).
3. The Provincial Government, through the Ministry of Labour, be requested to share Refugee Program expenses in the ratio of 80% Provincial and 20% City. The sharing formula to cover both the \$25,000 budget from July 1979 to January 1980 and the \$70,496 budget from February 1, 1980 to January 31, 1981.
4. The Provincial Government, through the Ministry of Labour, be requested to match funds contributed by citizens to the City's Boat People Rescue Fund to a maximum of \$50,000 in 1979. Further that a grant of \$100,000 to the Boat People Rescue Project Fund be requested from the Provincial Government for 1980.
5. The City of Vancouver request the Minister of Education to provide additional funds for 'English as a Second Language' classes for refugee children in Vancouver schools.

- 2 -

City's Refugee Program (cont.)

6. The City of Vancouver request the Canadian Employment and Immigration Commission to provide more 'English as a Second Language' classes for adult refugees.
7. The City of Vancouver request the Minister of Human Resources to provide funds for additional Day Care services for refugee families.
8. The guidelines for approving grants from the Boat People Rescue Project Fund, as contained in the body of this report and as endorsed by the City's Task Force, be approved with the following amendment - that money from the Fund be made available directly to both sponsors and refugees for a wide variety of practical forms of help at the discretion of the Task Force on recommendation of the Director of Social Planning.



ALDERMAN BERNICE GERARD  
CHAIRMAN  
COUNCIL TASK FORCE ON REFUGEES

FOR COUNCIL ACTION SEE PAGE(S) 491

VANCOUVER CITY COUNCIL TASK FORCE  
ON  
VIETNAMESE REFUGEES

PROGRESS REPORT  
NOVEMBER 15, 1979

SOCIAL PLANNING DEPARTMENT

CITY OF VANCOUVER

## CITY OF VANCOUVER TASK FORCE

ON

VIETNAMESE REFUGEES.

PROGRESS REPORT ON CITY'S REFUGEE PROGRAM

The Director of Social Planning reports:

As a result of war, political upheaval and starvation, one million people have left Vietnam, Kampuchea and Laos since April, 1975. In that year, 3,601 Vietnamese settled in Canada while many thousands more settled in the United States and several other countries. In 1978, the number of people leaving Vietnam in particular increased sharply. Although the refugees fled by land as well as by sea, it was the plight of the Boat People that caught world attention. Fleeing in overcrowded boats, they sought asylum in Thailand, Hong Kong, Malaysia, Indonesia and the Philippines. Reports estimated that half these people died in their attempt to escape.

CANADA'S ROLE

Along with other countries Canada agreed to resettle some of these refugees. In December, 1978, Canada set a quota of 5,000 Indochinese refugees. In June, 1979, the commitment was raised to 8,000. In July, 1979, as reports of drownings, atrocities at sea, the reluctance of neighbouring countries to accept more refugees and the desperate conditions in the refugee camps reached the Western press, Canada raised its monthly quota from 1,000 to 3,000 persons and established a new quota of 50,000 refugees by the end of 1980. As part of the new quota, the Federal Government decided that, in addition to the 8,000 figure it had set in June, it would now accept one refugee for every refugee who was privately sponsored, up to a grand total of 50,000.

The Federal Government agreed to look after government sponsored refugees until they became independent. This support included: meeting refugees at the airport; finding accommodation for them; providing a food and living allowance; placement in English language classes and job training; and finding employment. Private sponsors undertook similar responsibilities. In sponsoring an individual or family, they undertook to provide for all the refugees' needs for a period of one year or until they were reasonably independent. Private sponsor groups comprising a minimum of five persons committed about \$10,000 for each family of four or five refugees. As the summer of 1979 progressed, the Federal Government worked to increase the efficiency of the screening procedures in the refugee camps, to speed up the processing of refugees, and to iron out transportation difficulties. Flights were booked from South East Asia to Canada for the rest of the year. Reception centres in Montreal and Edmonton were opened to welcome and register refugees as they arrived. The Federal Government also formed the Canadian Foundation for Refugees chaired by Cardinal Leger and Roland Mitchner to advise on the funding of the various refugee programs. Without fuss or fanfare, many people across Canada made personal commitments to sponsor refugees.

Between January and August, 1979, 8,486 refugees arrived in Canada. Most of these were government sponsored; the privately sponsored refugees were still in camps or enroute. Of the arrivals, 7,474 were Vietnamese, 249 were Kampuchean, 451 Laotian and 312 from underdetermined countries of origin. By October, 1979, Canada had enough private sponsors to reach its goal of 50,000, almost 15 months ahead of schedule, 15,960 of the refugees had actually arrived and 34,000 more were officially sponsored and waiting to come.

cont'd.....

THE PROVINCE'S ROLE - BRITISH COLUMBIA.

As part of Canada's sponsorship effort, British Columbia was expected to receive 10% - 15% of the refugees. By July 1979 the number of refugees who had settled in British Columbia already amounted to 14.3% of the total number who had arrived. By October, 1979, 576 sponsor groups in British Columbia had agreed to sponsor a total of approximately 3,000 people. Approximately 19% of these were sponsored by Vancouver residents; 24% by residents of other GVRD municipalities, and 14% by other Lower Mainland municipalities. The balance, 43% are sponsored by residents in 80 other B.C. cities, towns and rural communities. The high percentage of refugees settling in small communities is an unusual feature of this resettlement program.

The Provincial Government committed itself to assisting this effort by providing funds to organizations involved in supporting refugees. The Refugee Settlement Act was approved by the Legislature on July 30, 1979. The Provincial Government also agreed to provide medical plan coverage to the refugees. The Ministries of Education, Health, Human Resources and Labour have been working in co-operation with the City of Vancouver to co-ordinate programs for refugees here.

VANCOUVER'S ROLE

In Vancouver, Mayor Jack Volrich announced the formation of a Task Force on Vietnamese refugees on July 13, 1979. The Task Force, chaired by Alderman Bernice Gerard and comprised of Mayor Volrich, Alderman Doug Little, Alderman Helen Boyce and Alderman George Puil, first met on July 16th, 1979. About 20 local organizations involved in supporting or sponsoring refugees became Associate Members of the City's Task Force. On July 24th, 1979, Mayor Volrich's Memorandum to Vancouver City Council outlined his proposals to implement an aid program for the Refugees. He recommended that the following be approved:

- Alderman Gerard be appointed Chairman of a Task Force with Aldermen Boyce, Puil, Little and the Mayor as members;
- Council urge the GVRD to support the basic objectives of the program and to participate with the Task Force;
- Council approve the allocation of \$25,000 to cover the preliminary costs of the program; these funds to come from Contingency Reserve.

Also before Council on July 24th were two additional reports relating to the refugee program.

- I. A report from the Director of Finance made the following recommendations with respect to handling donations to the Boat People Rescue Project fund:
  - A. That the City of Vancouver set up a Trust Account in the name of "The Boat People Rescue Project"
  - B. That the City receive donations to the project from donors and individually receipt each donation for income tax purposes;
  - C. That all donations received for the project be deposited with the City banker and recorded in a separate Trust Account, entitled "The Boat People Rescue Project" in the City's General Ledger Account No.4283.
  - D. That the total proceeds of the fund remain intact, and be disbursed solely for the purpose of the project as may be directed by Council".
- II. A report from Alderman Gerard, Chairman of the Task Force, outlined the functions and responsibilities of the Task Force, its Associate Members and Civic Staff, as follows:

The Task Force be responsible for policy decisions; liaison with other levels of government; fund raising, and, on the advice of the Director of Social Planning, the allocation of money raised from donations, with approval of Council; and that the Task Force be authorized to approve in advance up to \$10,000 in emergency situations.

cont'd.....

The Director of Social Planning, Co-ordinator of the City's Refugee program, would co-ordinate the planning and program development of the Associate Members of the Task Force; establish and staff a Central Information Office and Clothing Depot; receive grant applications and make recommendations to the Task Force on allocation of funds; and hire a Manager for the Office (Refugee Centre) and Depot.

Any group involved in refugee sponsorship or in the provision of support services be invited to become an Associate Member of the Task Force and that the Associate Members form Committees to identify needs and plan services.

Alderman Gerard's report recommended:

- A. That the functions and responsibilities of the Task Force, Associate Members and Civic Staff as outlined in the body of the report be approved.
- B. This report be received by City Council as a progress report to be followed by others as the Task Force progresses."

On July 24, 1979, City Council approved the foregoing reports of Mayor Volrich, Alderman Gerard and the Director of Finance.

#### BOAT PEOPLE RESCUE PROJECT FUND

As of November 6, 1979, \$45,598 had been contributed through the Mayor's office to the City's "Boat People Rescue Project" fund. No grants have been awarded from this fund to date. The following grant guidelines have been drawn up by Civic staff:

1. The Social Planning Department will receive and review all grant applications and, after consultation with the Federal Commission on Employment and Immigration and the Ministry of Labour, Provincial Government, will make recommendations to the Task Force on Funding comprised of four Aldermen and the Mayor.
2. The Task Force will forward its recommendations to Council.
3. Grants will go to:
  - A. Non profit societies
  - B. Organizations who have their own fund raising and sponsorship network, where additional funds would enable them to increase their sponsorships. Such organizations will be required to show that they have sufficient manpower to support the additional refugees.
  - C. Sponsorship groups for extraordinary expenses for individual refugees. This category is not intended to by-pass the sponsor's contract to fully support the sponsored refugees for one year. Rather, it is intended to cover unforeseen and unusual expenses, such as, extraordinary dental costs, or the costs of expensive tools needed by the family breadwinner to carry out his/her trade.
  - D. Organizations who provide services to refugees.
4. Allocation of funds to groups outside the City of Vancouver will be worked out with those municipalities which have contributed to the Vancouver fund.
5. Term of Civic Grant: The grant is for one year.
6. Organizations receiving civic grants must submit two progress reports (including an accounting of the expenditure of civic funds) to the Director of Social Planning at six month intervals.

The documentation required from organizations applying for Boat People Rescue Project funds is to be similar to that for organizations applying for Community Services grants.

cont'd.....

# GREATER VANCOUVER REGIONAL DISTRICT INVOLVEMENT

At a meeting on July 25, 1979, the GVRD Board of Directors resolved "That the GVRD approve full support of the program initiated by the City of Vancouver to prepare plans for the reception and accommodation of Vietnamese refugees and to request member Municipalities to approve funding support and other assistance as may be required and to approve participation in the Task Force which has been set up to deal with this matter".

The Chairman of GVRD (also representing Burnaby Council) and representatives from Delta, the City of North Vancouver and the District of North Vancouver attend Task Force meetings as Associate Members. Several GVRD municipalities have donated clothing to the City's Clothing Depot. Some of the monies contributed to the Boat People Resuce Project Fund have also come from people living outside Vancouver.

## CITY REFUGEE CO-ORDINATING CENTRE AND CLOTHING DEPOT

On July 24, 1979, a Project Manager was hired. His duties included the establishment and operation of the City Refugee Co-ordinating Centre and Clothing Depot, the recruitment and training of volunteers, and liaison with organizations offering services to refugees and sponsors. The City Refugee Coordinating Centre opened its doors at 3170 Cambie Street on August 1st, 1979.

The City Refugee Coordinating Centre has functioned as an information centre, providing up-to-date information and statistics on the progress of the refugee program as a whole, giving instruction and assistance to people interested in becoming sponsors, advising sponsors on the best way to utilize their resources, directing volunteers and keeping current registries on available housing and job offers. The Centre has been open 9 a.m. to 5 p.m. Monday through Saturday for both telephone and walk-in enquiries.

As of October 24th, 1979, the Centre has produced four major reports and several brochures and pamphlets. Those available to the public include:

1. Background paper on Vietnamese Refugees, prepared for the City Task Force on Vietnamese refugees by Ed Martin of World Vision;
2. Available resources for sponsoring groups;
3. General pamphlets outlining the services of the City Refugee Coordinating Centre;
4. An open letter and basic word list in Vietnamese which includes a greeting, instructions to refugees and information on how to deal with emergencies.

In addition to the Centre's own material, it has made available the Federal Department of Employment and Immigration booklet on sponsoring refugees with an attached sponsorship form, plus various pamphlets of organizations sponsoring or offering support programs to refugees. Publications currently in progress include expanded information in Vietnamese, and open letters and word lists in Kampuchean and Laotian. The Centre has also made speakers available to groups of would-be sponsors and has been involved with the Sponsors Orientation seminars.

The Centre has served individuals and organizations in the GVRD and throughout the Province, as well as individuals and groups within Vancouver. Information packages have been sent to points throughout British Columbia and the Centre has responded to telephone enquiries for information from groups involved with refugees in the GVRD.

One publication, The Background Paper on Vietnamese Refugees, attracted national interest. The following is an excerpt from a telegram from the Honourable Ron Atkey, Minister of Employment and Immigration to Alderman Bernice Gerard, Chairman of the City's Task Force on Vietnamese Refugees, dated November 1, 1979:

cont'd.....



"I wish to congratulate you on the excellent background paper on Vietnamese refugees which the City Refugee Coordinating Centre has produced for those involved in the Indochinese Refugee Movement. The quality of information is very high and I feel the pamphlet will be of great assistance to many people.

I would like to ask your permission to reprint this paper to circulate with an upcoming issue of our refugee newsletter....."

In three months of operation the Centre has received between 30 and 75 telephone enquiries daily, has put 25 would-be sponsors in contact with various sponsor groups, and has made hundreds of referrals to specific agencies and services. Typical questions asked of and answers provided by the Centre are contained in the more detailed information package distributed to the Mayor and Members of Council.

#### CLOTHING DEPOT

The establishment and operation of a Clothing Depot was part of the City Refugee Co-ordinating Centre's mandate. The Clothing Depot was opened at 1575 West 5th Avenue, Vancouver, on August 20, 1979. Two tri-lingual (Vietnamese, English and Cantonese speaking) persons have helped to manage the Depot. Each has worked full time for a month and has received a small honorarium provided by the Social Planning Department. By the first week of September the Depot was filled to overflowing; in total, it has moved approximately 6 tons of clothes. Every day, the clothing is sized and categorized and oversized clothing is packaged for pick up by the Salvation Army. While people have been generous in their donations of clothing, there is still a shortage of blankets, bed linen and winter coats.

In addition to providing for refugees here, the Depot is also preparing a package of clothes for shipment overseas. This shipment, which was requested and paid for by World Concern, is slated to arrive at various refugee camps by December.

Both the City Refugee Co-ordinating Centre and the Clothing Depot have been made successful by the efforts of some 36 volunteers - extremely competent, dependable people. Without their work, the Refugee program would have fallen short of the goals expressed by City Council on July 24. These volunteers deserve Council's commendation. Various organizations not directly involved with refugees have also volunteered their time and expertise to support the operation of the Centre and the Depot. (See Appendix I).

The City Refugee Co-ordinating Centre has become an active member of the immigrant services community and has played a helpful role in co-ordinating the efforts of other organizations involved with refugees. The quiet and positive response of citizens to the Centre and to the Refugee Program in general, has been remarkable.

#### TASK FORCE AND ITS COMMITTEES

The City Refugee Co-ordinating Centre and Clothing Depot is but one component of the City's involvement with refugees and their sponsors. The other major component is the work of the Task Force and its Associate Members. The City's most important function has been to help co-ordinate and plan programs and services. The various Committees of the Task Force on Employment; Health and Social Services; Housing; Sponsorship; Language Training and Cultural Orientation; Volunteers and Information; have provided the mechanism for identifying priorities, discussing problems, defining strategies and developing plans for services. The Task Force has provided the framework through which the Committees have been able to communicate and coordinate their plans. The Task Force has also provided a vital link between local organizations and other levels of government.

cont'd.....

TASK FORCE COMMITTEES1. Employment

This Committee deals with job training, job availability and information about employment. It has clarified the processes by which the refugees find jobs, identified organizations with training programs and has made sure that this information is available to organizations and private sponsors. By including employer and union representatives, the Committee has helped to create awareness of refugees' needs and skills and of available training programs among prospective employers. At present, job offers to refugees exceed the demand.

2. Health and Social Services

To date the Health and Social Services Committee is concerned with two issues: the provision of adequate medical examinations and follow-up care for refugees, and the provision of adequate child care for children whose parents are taking language training. The Federal Government does medical examinations and documentation of refugees at the overseas centres and only undertakes cursory examinations at the reception centres. However, the records of these examinations do not arrive with the refugees. As a result, local Health Department staff cannot identify incoming refugees with medical problems and have no means of contacting refugees, save through health outreach programs. The Provincial Government has agreed to provide extra funding to Vancouver for these services.

This sub-committee has also identified a severe shortage of infant care for refugee children in the Strathcona and Grandview Woodlands areas and is working on an infant care model which will be presented shortly to the Provincial Government for funding.

3. Sponsorship

The main task of the Committee on Sponsorship has been to help provide sponsors and prospective sponsors with useful information. The City Refugee Co-ordinating Centre has made available extensive information on local resources. In response to public requests, the Committee together with the City Refugee Coordinating Centre, organized a Sponsors Orientation meeting on October 11, 1979, to provide background information on the Vietnamese, Kampuchean and Laotian cultures, information on possible psychological stress refugees may experience as a result of the traumatic conditions they have lived through, and practical hints to sponsors on day to day relations with refugees.

Approved sponsors were invited through the Federal Ministry of Employment and Immigration, which is the only body that has access to complete lists of sponsors. The seminar was hosted by Dr. Peter Jones, City Task Force member and representative of "Food for the Hungry". Guest speakers included Mr. Don Coates and Ms. Heather Luk of the Strathcona Community Care Team; Mr. E. Martin, author of the Task Force's background paper on Vietnamese Refugees and representative of "World Vision"; and Ms. M. Boschmann, a sponsor and member of the City Task Force and a representative of the Refugee Settlement Centre. Approximately 170 people attended the session, which was judged to be a success. Two more seminars of a similar nature are now being planned.

4. Language Training and Cultural Orientation

The Committee's first action was to gather together information on available language courses and to identify problems and gaps in these services. The Committee has addressed three issues:

- 1) classes available through schools;
- 2) classes available through Manpower and
- 3) community based classes run by private agencies and Community Colleges.

The Committee has kept watch on waiting lists and available spaces. At this time, there is a crisis in the schools. Some children are waiting at home for classes. As more refugees arrive, children in the higher levels of ESL are being placed in regular classes, even though they are not ready. Funds must be released from the Ministry of Education to provide additional new classes in the schools.

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Although new Manpower classes for adults have been instituted through Canada Employment and Immigration, there is still a shortage of these classes. People on the waiting lists are being encouraged to take part time or community classes. However, at this time the part-time classes are also full.

There is a shortage of space in which to hold classes and the sub-committee has suggested that public buildings be made available on weekends. The Committee has also been assisting the Ministry of Education to develop training programs for people who will be teaching English as a 'second language' outside of the Vancouver area. An American study on the adaptation of Indochinese refugees stresses the importance of language training "It appears likely that an increased familiarity with the English language and an expanding job market might be the final keys to rapid socio-economic advancement and, ultimately, total and complete assimilation of the Vietnamese in America."

#### 5. Housing

The main difficulty identified by the Housing Committee is a shortage of long term housing for refugees. The Immigrant Reception Centre handles short term accommodation for Government sponsored refugees, and in the early part of the summer the Red Door Rental Aid Society was assisting in finding permanent accommodation. However, the Red Door has been unable to continue this work, due to demands from regular clientele.

The City Refugee Coordinating Centre keeps a small housing registry and is referring available housing directly to enquiring sponsors as well as to the YWCA housing registry, the Red Door, the Refugee Resettlement Centre and other agencies. The Committee has been concerned about the number of refugees settling in the Strathcona area, but given the shortage of housing, there appears to be little that can be done to influence where refugees locate.

#### 6. Information and Volunteers

The work of these committees has been absorbed by the Manager of the City Refugee Coordinating Centre.

### CHANGES IN THE INTERNATIONAL SITUATION

During the Summer and Fall there have been changes in the situation in South East Asia which will affect Federal, Provincial and local sponsorship and support programs. At first, Canada's concern was with the Vietnamese Boat People, who are mainly ethnic Chinese. But it soon became apparent that the tragedy in South East Asia encompassed Laos and Kampuchea as well as Vietnam.

Kampuchean refugees are now being admitted to Thailand in increasing numbers. Four million Kampucheans - half the population of the country - have died in the past few years; thousands are now dying weekly either in Kampuchea itself or in Thailand camps. Canada can now expect to receive increased numbers of Kampuchean refugees. These people are basically rural and are socially and culturally different from the Vietnamese refugees. Different social services will be required to meet their needs.

There have also been some changes in the situation in Vietnam. Under international pressure, the government reduced the flow of refugees in the latter part of the summer. The monsoon season, which is now over, also slowed the flight of the Boat People. In the interim Canada signed a Family Reunification Treaty with Vietnam, which allowed some refugees to exit legally under permit. Two plane loads have left since the treaty was signed and it remains to be seen whether this provision will continue to allow Vietnamese to leave the country in a less hazardous and more efficient manner.

The situation in the refugee camps remains desperate despite the commitment of many countries to sponsor refugees. There are still more than half a million Vietnamese, Kampucheans, Laotians and others in various camps waiting and hoping to be accepted by other countries: 300,000 people in Thailand, 60,000 in Hong Kong, 100,000 in Malaysia, 100,000 in Indonesia and an undetermined number in the camps in the Phillipines.

FUTURE CONSIDERATIONS.

By the end of October, 1979, approximately 16,000 refugees had arrived in Canada. No exact figures are available but it is estimated that 1,600 of these settled in British Columbia. Taking both privately sponsored and government sponsored refugees into account, a further total of 3,400 more refugees will settle in this Province. At least 60% of all South East Asian refugees will settle in the Lower Mainland. At present, it is not known whether the Federal Government will increase Canada's quota beyond 50,000.

Much of Vancouver's effort to date has been in the early stages of planning and program development. The City Refugee Coordinating Centre has concentrated on assisting and informing sponsors. While the Task Force Committees have been more closely involved with refugees, much of their work has been directed toward defining problems, developing methods of information sharing and planning programs. In the area of Health and Social Services, for example, many services are still in the planning phase. In the area of Language Training and Cultural Orientation, the extension of existing programs has not kept pace with refugees' needs. As more refugees arrive the pressure for services will increase. We can anticipate that the need for planning, coordination and program development will continue in Language Training, Health, Employment and the Social Services, in particular. The arrival of greater numbers of Laotians and Kampucheans may place greater demands on the City social programs. The continued existence of the City Task Force and its committees and of the City Refugee Coordinating Centre is therefore essential.

The Provincial Government will be closely involved with the City of Vancouver in the provision of services to refugees. At a meeting on October 19, 1979, between the Honourable Allan Williams, Provincial Minister of Labour and His Worship Mayor Jack Volrich, the progress of Vancouver's refugee program was discussed. Mayor Volrich noted that Provincial support was needed, particularly in the areas of Education and Day Care. Mr. Williams indicated that the Province was providing services in health care and that he would like to further coordinate programs with the City of Vancouver and to financially assist programs which Vancouver was unable to finance alone. As well, the Minister agreed that the Province should contribute to the expenses of material being provided by Vancouver to outlying areas. Mr. Williams will be meeting shortly with the Federal Immigration Officer, Ronald Atkey, to discuss cost sharing of some programs by the Federal Government.

PRESENT BUDGET

The \$25,000 approved by City Council on July 24th, 1979 has been spent to October 31st and committed to January 31st, 1980 as follows:

	APPROPRIATED	SPENT TO OCT. 31, 1979	COMMITTED TO JAN. 31, 1980
Salary - Manager Refugee Centre	\$13,000	\$6,651	\$12,708
Rent and Utilities	8,000	5,295	7,000
Supplies and Services	4,000	4,700	6,000
TOTALS:	\$25,000	\$16,646	\$25,708

The \$25,000 will be overspent by January 31st, 1980. Printing costs will probably put the account into the 'red' by \$1,000.

CONCLUSIONS

After considerable deliberation as to whether the City's Refugee Program should be continued beyond January, 1980, the Director of Social Planning is of the opinion that the program should be extended for another year, subject to a review after six months. His reasons for continuing the program are:

This refugee crisis is not a six month or one year problem, but one whose effects will be felt for years. Although countries around the world are involved in refugee resettlement programs, the number of refugees remaining to be resettled is enormous. Of the 50,000 refugees Canada has agreed to sponsor, some 35,000 are yet to arrive.

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While Vancouver's Refugee Program is modest, it is unique in British Columbia. The City Task Force on Refugees has helped to coordinate the activities of local support service agencies and other municipalities in the CVRD. The City Refugee Coordinating Centre has been well used both by service agencies and by sponsors of refugees. Little by little, refugees themselves are also beginning to contact the Centre.

Many of the social services that are being organized under the various committees of the City's Task Force are in the early stages of development. As more refugees arrive, the need for these services and their coordination will grow. Greater numbers of refugees from Kampuchea and Laos will be arriving over the next several months. It is expected that they will require more social services over a longer period of time than the Vietnamese refugees. City staff provide much of the initiative for negotiations with the Provincial Government regarding funding of social services.

The Federal and Provincial commitments will continue at least until the end of 1980. Federal Government officials from the Department of Employment and Immigration have requested that the City continue its program. Provincial Government officials from the Ministry of Labour have made the same request and offered to cost share in the City's expenses.

BUDGET ESTIMATES FROM FEBRUARY 1st, 1980 TO JANUARY 31, 1981.

Refugee Centre Manager P.G.28	\$23,508
Clerk/Steno P.G.13	12,600
Fringe Benefits (8%)	2,888
Clothing Depot Supervisor	4,200
Printing and Office Supplies	9,700
Vehicle Lease	1,500
Honoraria	3,600
Rent of premises 3170 Cambie	12,000
Contingencies	500
<b>TOTAL:</b>	<b>\$70,496</b>

RECOMMENDATIONS

The Director of Social Planning recommends that:

1. The City's Task Force on Refugees and the Refugee program developed under its auspices, including its Committee work, the Centre and Clothing Depot, continue until January 31, 1981. This recommendation is subject to review by the Task Force by June 30, 1980.
2. The budget estimates set out above, for the period January 31, 1980 to January 31, 1981 be approved.
3. The Provincial Government, through the Ministry of Labour, be requested to share Refugee Program expenses in the ratio of 80% Provincial and 20% City. The sharing formula to cover both the \$25,000 budget from July 1979 to January 1980 and the \$70,496 from February 1st, 1980 to January 31st, 1981.
4. The Provincial Government, through the Ministry of Labour, be requested to match funds contributed by citizens to the City's Boat People Rescue Fund to a maximum of \$50,000 in 1979. Further that a grant of \$100,000 to the Boat People Rescue Project Fund be requested from the Provincial Government for 1980.
5. The City of Vancouver request the Minister of Education to provide additional funds for 'English as a Second Language' classes for refugee children in Vancouver schools.
6. The City of Vancouver request the Canadian Employment and Immigration Commission to provide more 'English as a Second Language' classes for adult refugees.
7. The City of Vancouver request the Minister of Human Resources to provide funds for additional Day Care services for refugee families.
8. The guidelines for approving grants from the Boat People Rescue Project Fund, as contained in the body of this report and as endorsed by the City's Task Force, be approved.

APPENDIX 1.PROGRESS REPORT ON CITY'S REFUGEE PROGRAMVOLUNTEERS

Stevie Ainsworth	Kathy Beatch	Marcel Beisig	Alison Brook
Sophie Chan	Judy Clark	Fran Cole	Oivia Craster
Joy Coghill	Jurgen Craseman	Rita Dion	Cathie Elder
Margaret Dore	Thelma Ellison	Dominic Fung	Anne Hoare
Daphne Goldrick	Freda Hoare	Lilja Kaiser	Marion Leung
Bernice McKenzie	Cheri McLeod	Jim McTier	Beth Melhuish
Anna Moore	Gwen Mortimer	Monica Newton	Elaine Perreten
Carla Perry	Marion Poliakoff	Madge Saddler	Solomon Shiu
Irene Sims	Angela Singer	Viola Smith	Sally Taylor
Bob Twaalfhoven	Grayce Wallace	Eugenie Van Ouderal	

ORGANIZATIONS

Greater Vancouver Mental Health (Julie Losier)

Opportunity Rehabilitation Workshop

Downtown Community Health Society

Branch #177 of the Royal Canadian Legion

Vancouver City College

Correctional Branch of the Provincial Justice Department

YWCA.